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           ALASKA MIGRATORY BIRD CO-MANAGEMENT COUNCIL
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                       FALL MEETING - ZOOM
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                        SEPTEMBER 21, 2021
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     Members Present:
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     Ryan Scott, Alaska Department of Fish and Game
19
     Eric Taylor, U.S. Fish and Wildlife Service
20
     Gloria Stickwan, Ahtna Intertribal Resource Commission
21
    Brandon Ahmasuk, Kawerak
     Priscilla Evans, Chugach Regional Resources Commission
22
23
     Taqulik Hepa, North Slope Region, Barrow
24
     Coral Chernoff, Sun'aq Tribe of Kodiak
25
     Gayla Hoseth, Bristol Bay Native Association
26
     Peter Devine, Aleutian/Pribilof Island Association
27
     Randy Mayo, Tanana Chiefs
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     Executive Director, Patty Schwalenberg
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0002 1 PROCEEDINGS 2 3 (ZOOM - 9/21/2021)4 5 (This portion not recorded) 6 7 (On record) 8 9 MS. ZELLER: Did everybody get that? Recording 10 in progress. Anyway. So, yeah, I mean I just want to 11 put that out there for folks and if you have ideas. 12 It's something that the subcommittee is exploring and 13 would really like to make happen. Thank you. 14 15 CHAIRMAN TAYLOR: Thanks, Tamara. 16 if you have ideas of individuals in your area that 17 would be willing to be interviewed, that would be 18 great. And then the last thing is Tamara will work 19 with -- you know, the question of can the materials be 20 presented or be included with non-resident permits or 21 fall/winter hunters, my suggestion would be get 22 together with Jason and Ryan and figure out a way of --23 you know, if a permit gets mailed, perhaps infographics 24 could be mailed along with that permit to send the same 25 messages to non-resident hunters relative to the 26 importance of Emperor geese to Alaska, methods of 27 harvest that prevent injury to birds, the difference 28 between an adult and juvenile bird. Things of that 29 nature I think would be helpful. Those points have 30 been made in previous meetings I think by Coral and 31 Karen in the past. So let's see if we can work with 32 Ryan and Jason and make that happen. 33 34 MS. ZELLER: Yeah. Absolutely. Great 35 ideas. A hundred percent. 36 37 CHAIRMAN TAYLOR: Great. Thanks again. 38 39 MS. ZELLER: I'll get in touch with 40 them. 41 42 CHAIRMAN TAYLOR: All right. Great 43 presentation. I've got 12:25 and I'd like to hear from 44 folks about maybe taking a half hour lunch break or so 45 or if that's enough time. What are people's thoughts? 46 47 MR. AHMASUK: This is Brandon. 48 you, Mr. Chair, for that. I'm just going to mention 49 I'm starting to get hangry. I might have to take a

bite out of the laptop or something here. Maybe 45 1 minutes. 2 3 4 CHAIRMAN TAYLOR: All right. We can do 5 that. Any other suggestions? If we go 45 minutes, if 6 my clock skills are correct, it would be about 1:15 7 that we would reconvene. Does that sound enough time to make your peanut butter and jelly sandwich or 8 9 whatever else you're going to have for lunch? 10 11 MS. CHERNOFF: Yes. 12 13 CHAIRMAN TAYLOR: Excellent. All 14 right. So we will pick it back up at 1:15. Enjoy your 15 lunch. 16 17 WILL: Eric, this is Will. Can you 18 hear me? 19 20 CHAIRMAN TAYLOR: I can, Will, loud and 21 clear. 22 23 WILL: Okay. Just want to get a mic 24 check in before, you know, my time to speak. 25 26 CHAIRMAN TAYLOR: Yeah, you're at the 27 opposite end of North America, you're in Florida. 28 We'll pick it up at 1:15. Thanks for checking in. 29 30 (Off record) 31 32 (On record) 33 34 CHAIRMAN TAYLOR: 1:15 on September 35 21st we're reconvening the fall 2021 Alaska Migratory Bird Co-Management Council meeting. I'm Eric Taylor 36 37 and we are on agenda item number 12 old business on the 38 agenda and on item number Roman numeral IV, action 39 requested AMBCC committees. Patty, you're fast. We 40 must have a mind meld. I was just going to ask you to 41 pull that up, so thank you very much. 42 43 So Patty has done a significant amount 44 of work and has sent out the committees to the Council with recommended changes. Patty, I'm going to turn this 45

over to you. Being this is important and it's been one

meeting after meeting, I think it's probably good that

we spend a little bit of time and that Council members

of those nagging tasks that seems to be carried over

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take a look at what you're volunteering to do.

 My recommendation is -- you know, it's easy to be on a committee. It's a little bit harder then to make the commitment to make the time and adjust your schedule accordingly to contribute. So please be honest if you don't feel like you can contribute or you don't have the time or you think there's a better person out there that might serve in your place. No harm done. Please speak up and we will make the recommended changes. Or if you're serving as the Chair and you feel like you've done due diligence and you would like another person to step up, we would like to hear that as well.

So, Patty, I'll turn it over to you if you don't mind and work through these committees and the recommended changes.

MS. SCHWALENBERG: Yeah, I'll just go through them committee by committee. I did receive some input from some of the members and made those changes, but you're also welcome to make changes while we're going through this discussion.

So the first one is the Technical Committee. The committee members we have listed are Julian Fischer, Todd Sformo, Cyrus Harris, Jim Simon, Kelly Krueger, Jason Schamber, Melissa Berns, Gayla Hoseth, Patty Schwalenberg and Coral Chernoff. The changes that I had made at the request of the Council members is Jim Simon has been added and Jim Fall has been removed since he retired from Fish and Game.

Are there any comments or additions to the Technical Committee?

(No comments)

MS. SCHWALENBERG: Okay. If none, I will go on to the Emperor Goose Management Committee. That one consists of Jason Schamber as the chair, Julian Fischer, Jack Fagerstrom, Eric Osnas, Peter Devine, Brandon Ahmasuk, Cyrus Harris, Gayla Hoseth, Melissa Berns, Jennifer Hooper, Brian Daniels, Dave Safine, Coral Chernoff, Tamara Zeller and Chuck Frost. The changes that we made to this committee or proposing to this committee are Tamara Zeller and Chuck Frost have been added and Jim Fall has been removed due to

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    his retirement.
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                     Are there any other changes we'd like
 4
     to make to the Emperor Goose Management Committee?
 5
     Brandon.
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 7
                     MR. AHMASUK: Thank you. Not that I
 8
     don't absolutely love being on the Emperor Goose
 9
     Committee, but I'm going to have to step down. I just
10
     don't have the time. However, I am a little bit closer
11
     to hiring for the Subsistence Director, so I would like
12
     to reserve that spot for whoever that is when they come
13
     on. That they take my place whenever that comes.
14
15
                     Jack Fagerstrom, he still hasn't shown
16
     up. I don't know if he made the airplane, the flight
17
     to Nome. I can't speak for him, but I know when we
18
    meet in person he does attend the meeting, so maybe
19
     I'll just leave it at that for now. Anyway, thank you.
20
21
                     MS. SCHWALENBERG: Okay. Thanks,
22
     Brandon.
23
24
                     MR. AHMASUK:
                                  Thank you, Patty.
25
26
                     MS. CHERNOFF: Patty, this is Coral.
27
28
                     MS. SCHWALENBERG: Hi, Coral.
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30
                     MS. CHERNOFF: Hi. I'm not -- I just
31
     want to say I'll get back to you, I guess, on Melissa
32
    Berns' name both on the Emperor Goose Committee and the
33
    Technical Committee. I believe her name was on there
34
    when she was Chair. But I will -- since she doesn't
35
    ordinarily call in to meetings and stuff, I don't know.
36
    I'll check with her on that to see if she wants to
37
    continue being on there and then I'll let you know.
38
    But I believe her name is just kind of left over from
39
    when she was Chair.
40
                     MS. SCHWALENBERG: Yeah. Okay. I'll
41
42
    make a note of that.
43
44
                     MR. MAYO:
                               Patty.
45
46
                     MS. SCHWALENBERG: Yeah, Randy.
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                     MR. MAYO: At one of our meetings that
    Alfred Dementieff from the Lower Yukon Subregion
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     they're the only region in the area that gets Emperor
     goose. He was named for this committee.
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 4
                     MS. SCHWALENBERG: Okay. I will add
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                   I should have done it. I remember we
    him to that.
 6
     discussed it at your last meeting. Are there any
 7
     others?
 8
 9
                     CHAIRMAN TAYLOR: Patty, just as you
10
    move through the committees, I don't know if it's
11
    necessary -- it will save a bit of time -- to read all
12
     the members. You might want to concentrate on what
13
     changes are being proposed.
14
15
                     MS. SCHWALENBERG: Okay. Sounds good.
16
17
                     CHAIRMAN TAYLOR: Save your vocal
18
     chords.
19
20
                     MS. SCHWALENBERG: Anything to save
21
     some time.
22
23
                     MR. SCOTT: Patty, before we move on
24
     from the Emperor goose one, I'd just like to suggest
25
     that we get a rotating Chair scheduled for that.
26
     Starting next year Jason will be chairing the Study
27
     Committee with the Flyway Council, I'll be chairing the
28
     Flyway Council and not only is there going to be a lot
29
     of workload coming up, you know, there actually
30
    potentially is a little bit of conflict there too. You
31
    know, if you've got a Chair that's running the show and
32
     then Jason will be working on the other end of it.
33
34
                     MS. SCHWALENBERG: Okay. I'll make a
35
    note of that. For the Exclusion Committee we removed
36
    Anna Crary, the legal support. My recommendation for
37
    this committee is to disband it. We met pretty
     regularly early on when the AMBCC first started to
38
39
    discuss excluded areas, but we really haven't met since
     then. I think that if we ever got any exclusion
40
41
    proposal we can just refer that to the Technical
42
    Committee in the future. So that's my recommendation.
43
44
                     Next is the Invitation Committee.
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46
                     MS. STICKWAN:
                                   I have something to say.
47
48
                     MS. SCHWALENBERG: Oh, go ahead.
49
     Sorry, Gloria.
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                     MS. STICKWAN: I guess I am concerned
    about that because the Exclusion Committee -- I just
    wonder about the future, like 20 years from now, if we
    disband it I suppose we can always add it back in
 5
    there. I'm just wondering about areas like Glennallen,
    Copper Basin that might become -- I know they tried to
 6
 7
    make this a nonrural area at one time. It was close to
    a vote. I believe they were trying to make this a
 9
    nonrural area. It was proposed by the Board of Game, I
10
    believe, or somebody.
11
12
                     That concerns me if we get rid of the
13
     committee. How are we going to protect areas like
14
    Glennallen or other areas that may become nonrural 20
15
     years from now. If we get rid of this committee, how
     are we going to protect that?
16
17
18
                     CHAIRMAN TAYLOR: Gloria, I'll take a
19
    stab at that. You know, it would be my recommendation
20
    that if a proposal came forward for a community to be
21
    excluded, a committee could be formed like you
    mentioned.
22
23
24
                     I think part of going through these
25
     committees is kind of looking at them and seeing when
26
    the last time they have met. The committees that I
27
     think Patty has recommended be disbanded haven't met in
28
     quite some time. I do share your concern, but I do
29
    think a committee could be formed to look at a
30
    proposal.
31
32
                     MS. STICKWAN: Okay. I think somebody
33
     should be on the Technical Committee that's on the
34
    Exclusion Committee then just so we aren't forgotten.
35
     I guess I'll just leave that alone for now. I think
36
     they will look out for us. As long as we can form a
37
     committee again if that happens, that's okay.
38
39
                     CHAIRMAN TAYLOR: Okay. Any other
40
     thoughts on disbanding the Exclusion Committee? Is
41
     there any other concerns or is it okay to move forward?
42
43
                     (No comments)
44
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CHAIRMAN TAYLOR: Okay.

MS. SCHWALENBERG: Okay. Oh, sorry,

48 49 50

Eric.

45

CHAIRMAN TAYLOR: I was just going to recommend you move on, but before we do -- Coral, something happened to your camera. You're now vertical instead of horizontal and we're all going to get a stiff neck trying to turn our head like this to see you.

MS. CHERNOFF: Oh, interesting. I'm the same. I haven't even touched it.

CHAIRMAN TAYLOR: There you go. You did it. All right. Thanks. That will save our neck muscles. Go ahead, Patty.

MS. SCHWALENBERG: Okay. The next one is the Invitation Committee. The only change we have there was to remove Anna Crary and replace Rory Stark with Jim Ashburner for law enforcement. Any questions on that one?

(No comments)

MS. SCHWALENBERG: Okay. Kodiak Road Committee. I did not note any changes to this one and I did not receive any word from anyone to add or take anybody off. Any comments on the Kodiak Road Committee?

(No comments)

MS. SCHWALENBERG: Okay. Harvest Survey Committee, Liliana Naves has requested to step down as chair, so this committee will need a chair the next time they meet. Jim Fall has been removed and I think that's the only changes for this committee unless there are any others.

CHAIRMAN TAYLOR: There aren't, Patty. My question to -- I hope Lili's on the phone. Lili, in terms of identifying a new chairperson for the Harvest Survey Committee, would you like to take that on the next time the Survey Committee meets? One of your first action items then would just be to identify a new chairperson. I'm not for sure if there's any volunteers right now on the phone that would like to step up. Does that sound like a reasonable approach the next time the Harvest Survey Committee meets that the first action item is to identify a new chairperson?

MS. NAVES: Yeah, I think that what happened there I have been acting as temporary chair since Mike Peterson from the North Slope left a couple years ago. As I already serve as the Statewide Harvest Survey Committee, with the intent of supporting each other and more diverse participation on harvest survey topics, I'd like to suggest for the committee and/or the AMBCC to consider appointing another person to serve as a known temporary chair. I think that person in one of the five surveyed regions, like Delta, Bristol Bay, Interior, Bering Strait, North Slope could be a practical option.

 We have not been meeting often. We could set a meeting for that. I think that there's the option for the AMBCC more broadly, not only the people that already sit at the committee, to be considered for that position.

CHAIRMAN TAYLOR: Okay. Your recommendation, Lili, is a representative from one of the five regions that are currently surveyed for the harvest step up and be the chairperson for that committee. All right. So how would you like to proceed? Do you want to wait until you call a meeting and then ask for one of those five individuals to step up to be the chair?

 $\operatorname{MS.}$ NAVES: That's fine unless someone has other recommendations.

CHAIRMAN TAYLOR: We can always twist arms, but it's better to actually ask for a person to volunteer if possible. It may help that, you know, when the committee meets that you provide a little bit of an idea the responsibilities and the time that you would expect the person to be invested. That way they know a little bit what they're getting into and that may help.

MS. NAVES: Okay. Thank you.

CHAIRMAN TAYLOR: Thank you.

MS. SCHWALENBERG: Okay. Next is.....

MS. NAVES: Umm....

MS. SCHWALENBERG: Sorry.

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                     MS. NAVES: Another change to the
 2
     Harvest Survey Committee is that we asked on that one
     to replace Jim Fall with Lara Mengak.
 4
 5
                     MS. SCHWALENBERG: Oh, that's right.
 6
    We did add Lara. Sorry about that.
 7
 8
                     MR. AHMASUK: Mr. Chair, this is
 9
     Brandon. I just sent Patty a message. At the previous
10
     face-to-face meeting I was so involved in just the
11
     Emperor Goose Committee I forgot that I was on several
12
     other committees. I'm going to have to step down from
13
     those ones as well.
14
15
                     CHAIRMAN TAYLOR: All right, Brandon.
16
     So you'd like your name removed from all committees?
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18
                     MR. AHMASUK: Yes.
19
20
                     CHAIRMAN TAYLOR: All right. So noted.
21
22
23
                     MS. SCHWALENBERG: Okay. The next two
24
     committees I'm recommending that they be disbanded.
25
     The first one is the Standard Operating Procedures
26
    Committee and that one was put in place by the Council
27
    very, very early on. In Eric's defense, he wasn't even
     on the Staff at that time. It has never met and it's
28
29
     just my opinion that I think this can be done between
30
    the Executive Director and the Executive Committee
31
     and/or other AMBCC members as they see fit.
32
33
                     This is more of an administrative -- I
34
     don't know -- administrative kind of thing that we can
35
    present to the Council in a more formalized fashion
36
     than not meeting at all for one thing and I don't think
37
     we need a committee for it. And the same thing with
38
     Long-Term Goals and Objectives Committee. I feel like
39
     this one should be done during some kind of a planning
40
     process with the Executive Director and the Board.
41
42
                     I'd like to -- again, neither one of
43
     these committees have met ever, so I would like to
44
     disband these two. Any comments on that?
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46
                     CHAIRMAN TAYLOR: It sounds reasonable
47
     to me, Patty.
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                     MS. SCHWALENBERG: Okay. The Flyway
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0011 1 Council, I don't think we need to take action on that unless there are changes to people. The Flyway Council Service Regulations Committee representatives. This is the committee where when we don't have Covid we have 5 two people that have the ability to attend the Pacific Flyway Council and the Service Regulations Committee 6 7 with the Executive Director. Right now the primary is rotating between the Council members and the other 8 9 primary is Jennifer Hooper and the two alternates are 10 Gayla and Taqulik. 11 12 Are there any changes to that one? 13 14 (No comments) 15 16 MS. SCHWALENBERG: Okay. The Law 17 Enforcement Committee, Jim Ashburner has replaced Rory 18 Stark, Anna Crary has been removed and Aaron Frenzel 19 has also been added with the Alaska Wildlife Troopers. 20 Any other changes besides Brandon who is the chair? 21 CHAIRMAN TAYLOR: Yeah, you caught it. 22 23 So Brandon has recommended he be removed and then a new chair will have to be identified for that committee. 24 25 26 MS. SCHWALENBERG: Right. Okay. 27 Budget Committee. I've just removed Anna Crary. the rest of the members staying the same? Are there 28 29 any changes to that one? 30 31 (No comments) 32 33 MS. SCHWALENBERG: Okay. Handicrafts 34 Committee is next on the list. That's chaired by Todd 35 Sformo. Jim Ashburner is replacing Rory Stark and we 36 are removing Anna Crary for that committee. Are there 37 any other changes? 38 39 MS. STICKWAN: Jim Fall still on there? 40 41 MS. SCHWALENBERG: Who? 42 43 MS. STICKWAN: Jim Fall. 44

MS. SCHWALENBERG: Oh, I should take

I don't know how I missed that. Next we

have the Outreach and Communication Committee. Liliana

has been removed from this committee at her request.

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him off too.

Are there any other changes?

0012 1 CHAIRMAN TAYLOR: Patty, is there a chair for the Outreach and Communication Committee? 2 4 MS. SCHWALENBERG: No. 5 6 CHAIRMAN TAYLOR: All right. So that's 7 one thing we need to request is a chair is identified. It's unlikely the committee will meet. I will ask 9 Tamara to send a note out to Outreach Committee members 10 and see if we can identify a person who'd like to take 11 charge of that. 12 13 MS. SCHWALENBERG: Okay. Then there's 14 the Emperor Goose Outreach and Education Committee. 15 That one is chaired by Tamara. I did not have any 16 changes to that committee unless anyone else has other 17 changes they'd like to share. 18 19 CHAIRMAN TAYLOR: So again Brandon will 20 have to be taken off of that committee. 21 22 MS. SCHWALENBERG: Yes. Next is the 23 Spring Gathering Planning Committee. We have not met 24 yet. I am the chair for now and there are no other 25 people on the committee except as noted. Does anybody 26 else want to be added to that committee? 27 28 (No comments) 29 30 CHAIRMAN TAYLOR: Patty, I'll make a 31 recommendation and since Tamara's name appears to be on 32 so many committees I'll replace myself with Tamara on 33 that Spring Gathering Planning Committee. 34 35 MS. SCHWALENBERG: Okay. 36 37 MS. CHERNOFF: Patty, you can put my 38 name on there. 39 40 MS. SCHWALENBERG: Oh, thanks. 41 42 MS. CHERNOFF: This is Coral. 43 44 MS. SCHWALENBERG: Okay. Next we have Government-to- Government Consultation Committee. 45 There were no changes to this one and although this 46 47 committee has not ever met I would like to retain it. 48 We can start meeting and develop a better way to 49 conduct tribal consultation. That's always kind of

effective way to consult with the tribes on our 4 regulations. So I think that we should retain that 5 committee. 6 7 Are there any comments on that one or 8 is anyone interested in being added to that committee 9 or getting off the committee? 10 11 CHAIRMAN TAYLOR: Patty, Priscilla has 12 sent a chat in. She would like to serve on that 13 committee. 14 15 MS. SCHWALENBERG: Thank you, 16 Priscilla. 17 18 MS. EVANS: Yeah. 19 20 CHAIRMAN TAYLOR: Patty, please add my 21 name on that committee as well. Since I deal with the 22 regulations I should be on that as well. 23 24 MS. SCHWALENBERG: Okay. Anyone else? 25 26 (No comments) 27 28 MS. SCHWALENBERG: Okay. Co-Management 29 Principles Committee. I think that we should keep this 30 committee until the work is done. We just need a small 31 window to work together to develop principles for 32 co-management. I think that would be helpful for us 33 since we're already a co-management group. So take a 34 look at the names of the people that have volunteered 35 for this committee and let me know if there's any 36 changes on the Co-Management Principles Committee. 37 38 (No comments) 39 40 MS. SCHWALENBERG: Okay. Indigenous 41 Inhabitant Definition. Anna Crary has been removed. 42 Although this committee has not been active it's still an issue that needs to be addressed. Staff, time 44 constraints and a clear path forward have been factors 45 in delaying progress, but I think we still need this 46 committee. Is there anyone else who would like to join 47 this committee or no longer be on it? 48 49 MS. CHERNOFF: This is Coral. I'd like

been a tough thing to do during when we get our proposals out. We have not really identified a very

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     to join on that committee.
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                     MS. SCHWALENBERG: Okay. And then
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     Fall/Winter Subsistence Harvest Season. This is
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     another one that met early on, but this one has complex
     legal issues so it requires more staff time than our
 6
 7
     current budget allows to work on it. Jim Ashburner has
     replaced Rory Stark. Jim Simon has been added. Jim
 8
 9
     Fall and Anna Crary have been removed.
10
11
                     Are there any other changes to this
12
     committee? This one is to look at formalizing a
13
     fall/winter subsistence harvest season.
14
15
                     MS. HOSETH: Mr. Chair. This is Gayla.
16
     I didn't realize I was the chair of this, so I don't
17
     mind being the chair. This is something that we should
18
     definitely try to at least touch base on annually to
19
     figure out how we can move forward with the fall/winter
20
    harvest season.
21
22
                     MS. SCHWALENBERG: Okay. That's a good
23
     idea.
24
25
                     MS. STICKWAN: Patty, can you go back
26
     to the other one that was on top of it.
27
                     MS. SCHWALENBERG: The Inhabitant?
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29
30
                     MS. STICKWAN: Inhabitant. I was
31
     wondering could we add Jim Fall -- I mean Jim Simon if
32
     he'd be willing to?
33
34
                     MS. SCHWALENBERG: Okay. Any other
35
     changes to the Fall/Winter Subsistence or comments?
36
37
                     (No comments)
38
39
                     MS. SCHWALENBERG: Finally there's the
40
     PL 93-638 Compacting/Contracting Committee. I'm
41
     recommending that we disband this committee. I have
42
    been working on this individually as the staff over the
43
    past probably six or seven years. This issue is
44
     ongoing and in my opinion it's only going to be
    resolved with upper level agency support and maybe
45
46
     congressional representative intervention. So I don't
47
    think that the committee level is where this work is
48
     going to get done, so I'm recommending that this
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committee be disbanded.

MS. HOSETH: This is Gayla, Mr. Chair. I just had a question. I mean this is really important to us for that compacting/contracting because the funds that we do receive with all of our organizations are so minimal. I really don't want to see this disbanded, I quess.

Maybe we need to work with the agencies of why this isn't supported because it's an important issue for us to do our programs, to be quite honest with you. I mean if you look at what we do get budgetary-wise for each individual person that sits on this Council, it's very minimal of what we get in terms of funding to do this work.

CHAIRMAN TAYLOR: Gayla, do you think the concern about funding, would that be under this committee or would it be better under the Budget Committee?

MS. HOSETH: We could do the budgeting, but I mean really this was for our own line item to get direct funding to AMBCC, where the funding comes directly to AMBCC. We might have a chance getting somewhere now with the change with the Department of Interior. I mean we've had so many years of Patty working on this I just really would hate to see this —if we disband this, is the work going to stop?

MS. SCHWALENBERG: No. I mean at least I'm not going to stop working on it.

MS. HOSETH: Okay.

MS. SCHWALENBERG: I guess I'm just -what would a committee do? I don't know how else to
say it. I mean I guess I feel like I've done
everything I can to set the stage to get ready to do a
638 contract, but the politics and the -- the only way
I can say this -- hesitancy, I guess, from the Fish and
Wildlife Service upper management that I don't know
what a committee would additionally add to that effort.

MS. PLETNIKOFF: Patty, this is Karen Pletnikoff. Just a clarifying question. Is that hesitancy or resistance at the bureaucratic level or at the appointee level because we are under a new regime relative to maybe when you last reached out?

MS. SCHWALENBERG: Well, when I met with the directors of the Fish and Wildlife Service over the past couple times. They were very supportive, but then when you get to the staff level, I guess, then it's like where is the money going to come from and we don't feel comfortable signing a contract that has to provide money every year when we don't know if we're going to have the money every year. Those are the two biggest reasons that I've heard.

MS. PLETNIKOFF: Thank you.

MS. SCHWALENBERG: Yeah, the funding for the AMBCC continues to be an issue not just for the Native Caucus partner but for the State and Federal partners as well. I did meet with Raina Thiele, the Alaska liaison, I guess, to the Congressional Delegation, and shared with her the issues of our funding going down. So she's aware of it, but I have not heard back from her yet as to if she's made any progress on that.

CHAIRMAN TAYLOR: Raina is the Special Assistant to the Secretary of Interior for Alaska issues. You know, to help out with the discussion -- my hands are a bit tied in the sense of recommending funding to any specific entity, whether it be a contractor to build a sidewalk on a refuge or another entity. So I think what Patty is saying, and I would support this, that this is really best brought forward by the Native Caucus in terms of leadership both within Fish and Wildlife Service and also within the Department of Interior.

As Patty has indicated, she's started that process in speaking with Raina. So I do think that's probably the most effective avenue when it comes to trying to obtain funding from the United States government for a particular contract.

MS. SCHWALENBERG: If you think this would be appropriate, Gayla, we could have just a committee of Native Caucus members to strategize and continue to work on it from that angle.

MS. HOSETH: Mr. Chair. I think that would be good. I guess, you know, to answer your question what would this committee do, I guess it would be a committee that we don't forget about it and it

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0017
    would report to the AMBCC of the work that is being
    done within this committee. So I'm fine with it being
    Native Caucus members. I think it's a really important
    issue. It's kind of a reminder when we see it on there
    that this is something that we're working towards.
 5
 6
 7
                     MS. SCHWALENBERG: Yeah. Okay.
 8
 9
                     CHAIRMAN TAYLOR: So Patty, to that
10
    effect, just go ahead and remove my name and then that
11
    way it gives you guidance to go ahead and get together
12
    Alaska Native Caucus members.
13
14
                     MS. SCHWALENBERG: Yeah. Okay.
15
    there any other Native Caucus members who would like to
16
    be on this committee?
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18
                     MS. HOSETH: You've got my name.
19
20
                     MS. CHERNOFF: I would be, Patty.
21
22
                     MS. SCHWALENBERG: Thank you, Coral.
23
24
                     MS. CHERNOFF: I might even just
25
     suggest put everyone's name on there. Put a meeting
26
     out and then let everyone who can make the meetings,
27
     you know, just make it open to all the Native Caucus.
28
29
                     MS. HEPA: I think that would be a good
30
    idea.
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32
                     MS. SCHWALENBERG: Okay. Let's do it
33
    that way then. Okay. That is the entire list and you
34
    will notice -- maybe you noticed.....
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36
                     MS. STICKWAN: Patty, I have a
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    question.
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39
                     MS. SCHWALENBERG: Go ahead.
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                     MS. STICKWAN: When you said add the
41
    Caucus, did you take of Karen Linnell's name then?
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43
44
                     MS. SCHWALENBERG: No, I'll still keep
45
    her on there.
46
47
                     MS. STICKWAN: Okay. That was my
48
     question.
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MS. SCHWALENBERG: Okay.

CHAIRMAN TAYLOR: Patty, there was one committee that somehow slipped my attention and that is at the last meeting. If you look at our action items, number 9, from our Spring 2020 meeting, we were going to establish a Regulations Booklet Committee. Several folks stepped up for that. I volunteered to be the chair and Gayla, Coral, Karen, Todd Sformo and Jim Simon also volunteered to be on that committee.

We left it at Fish and Wildlife Service and Fish and Game would identify members. I've done so. I'm kind of springing this on Ryan, but the two Fish and Wildlife Service members in addition to myself would be Julian Fischer and Dave Safine because of their work to revise the 2021 regulations booklet.

Ryan, any recommendations in terms of a Department of Fish and Game employee that could serve on that Regulations Booklet Committee? The reason I ask is obviously your agency is an expert at producing regulation booklets, be it for fishing or hunting, but could you recommend someone from your department?

MR. SCOTT: I think right now you should put me down and then, you know, spend a little time working with particular education staff and see if I can -- you know, as soon as you said it a lightbulb went off in my head that I was supposed to do that. I imagine that I'll be able to find somebody to help there, but for now just put me on there as a placeholder.

CHAIRMAN TAYLOR: All right.

MR. SCOTT: I'm really terrible with graphics though, so you really don't want me.....

CHAIRMAN TAYLOR: Well, you're okay. We have a pretty good GIS person that certainly significantly improved the maps from previous years of the 2021. Nonetheless, I'm really interested to get the users' perspective. People that have to open up the book and say where can I go, when can I hunt, when is the closed season, what species are open, what species are closed, what are my means and methods. I'm really hoping that we can get some good feedback to make this thing as user friendly as possible. I think

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     we made some significant strides in 2021.
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 3
                     Patty, could you please add that
 4
     committee to your list.
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 6
                     MS. SCHWALENBERG: Yeah.
                                               I was just
 7
     looking for that other file that I had it on, but I do
 8
     have that on my list of committees. I don't know why
 9
     it didn't end up in this document.
10
11
                     CHAIRMAN TAYLOR: No big deal. I can
12
     send it to you again. I put it in my version of the
13
     action items from last spring meeting.
14
15
                     Okay. With that, any other comments,
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     changes to the AMBCC committees?
17
18
                     (No comments)
19
20
                     CHAIRMAN TAYLOR: All right. Hearing
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    none. I think this action probably would -- if I
     remember the agenda correctly -- Patty, correct me if
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23
     I'm wrong, but you're looking for a vote on this for
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     official acceptance, am I right?
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26
                     MS. SCHWALENBERG: Yeah, to approve the
27
     changes to the committee membership and then also to
28
     disband the committees that I had recommended except
29
    the 638 compacting/contracting one.
30
31
                     CHAIRMAN TAYLOR: Okay. All right.
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     Can I have a motion to accept the changes that have
33
    been proposed and discussed today on the Alaska
34
    Migratory Bird Co-Management Council committees.
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                     MR. DEVINE: So moved.
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                     CHAIRMAN TAYLOR: Thank you. Was that
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    Randy?
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41
                     MR. DEVINE: It's Peter.
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                     CHAIRMAN TAYLOR: All right. Peter,
44
     thank you. Is there a second.
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46
                                Seconded by Taqulik.
                     MS. HEPA:
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                     CHAIRMAN TAYLOR: Thanks, Taqulik. Any
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     further discussion.
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1	(No comments)
2	
3	CHAIRMAN TAYLOR: All right. Call for
4	question for all in favor please say aye.
5 6	TN IINTCON: Aug
7	IN UNISON: Aye.
8	CHAIRMAN TAYLOR: Any opposed.
9	
10	(No opposing votes)
11	
12 13	CHAIRMAN TAYLOR: All right. The
13	motion carries. Thank you, Patty, for your work on this.
15	
16	MS. SCHWALENBERG: Uh-huh.
17	
18	CHAIRMAN TAYLOR: All right. Let's
19	see, that brings us to Tab 9(a) Harvest Survey Program
20 21	update.
22	MS. SCHWALENBERG: Mr. Chairman.
23	Julian has his hand raised.
24	
25	CHAIRMAN TAYLOR: Oh, I'm sorry.
26 27	Julian, go ahead.
28	MR. FISCHER: Hi. Thanks. Patty,
29	could you please send out the finalized copy of the new
30	committee membership when it's complete. Thanks.
31	
32	MS. SCHWALENBERG: Yes.
33 34	CHATDMAN MAVIOD. Cool comment Mall
34 35	CHAIRMAN TAYLOR: Good request. We'll make sure everybody has that so we know what our
36	responsibilities are.
37	•
38	All right, Lili, the floor is yours.
39	
40	MS. NAVES: Thank you, Mr. Chairman. I
41 42	will give a number of updates related to projects by the Division of Subsistence on bird harvest and also
42	updates on the Harvest Assessment Program on behalf of
44	the AMBCC.
45	
46	We provided a series of materials that
47	both gathers with this update and the respective agenda
48	items. So in the meeting package that Patty provided
49 50	those materials start on page 80 of that PDF file. So
50	

that starts with the -- I usually provide a one-pager of updates and that starts on page 80 and 81. This time around it spilled into two pages. I go over those topics and I refer to the other materials that are tied together there.

So I'd like to start with updates on the Staff of the ADF&G Division of Subsistence. Caroline Brown at the Fairbanks office is now the Statewide Research Director for the Division of Subsistence. This is the position that Jim Fall occupied for the last 30 or 40 years. Jim retired in about November 2020. Now we firmly have a person in that position.

Refreshing on previous updates, Lara Mengak was hired in June 2020 and is the staff support for the Subsistence Bird Research Program. Lara is in the position previously occupied by Jackie Keating.

With the last change in the state administration, the Commissioner Vincent Lang has assumed the duties of the Director of the Division of Subsistence and Lisa Olson as the Division Operations Manager reports directly to the Commissioner.

 $$\operatorname{Moving}$ to item 2 of this list unless there are any comments on the previous item or questions.

(No comments)

MS. NAVES: Hearing none I'll move on to the second item. That is an update on the budget for the Division of Subsistence. A large portion of the subsistence staff salaries relies on staff obtaining grants for specific projects. This is maybe not what people in general expect or think of a state agency, but they're largely functioning on grants, including myself and Lara.

So funding for the Division of Subsistence staff to work on AMBCC topics was cut by 25 percent in 2014. It has been flat since. In this year, 2021, it got further cut by 50 percent, by half. So out of concern for sustainability of the AMBCC Harvest Assessment Program the Division of Subsistence conducted a budget study to assess and prioritize the services that can continue providing at the current

funding level.

We have been communicating with a partner to clarify the challenges and try to find the solutions, but the budget situation now defines that the staff from the Division of Subsistence must further focus on grants and funded projects and tasks. So this is a major change this year. We're still trying to fill the gaps and move forward under different circumstance.

 Moving to item number 3 on the list it's an update on the 2019 harvest survey. So the preliminary harvest estimates are available since Fall 2020. There has been challenges to coordinate data review and adoption by the regional bird councils. We are still pending adoption, a final word from the Bristol Bay region.

The preliminary harvest tables, and that's a simplified report than when you first release these tables, start on Page 82 of the meeting package. That is just a simplified report to facilitate data review. We already have a draft of the final report. It's mostly ready to go. Just pending the final green light there from Bristol Bay at this point.

We have been rolling funding on printing and distribution of this report. We start to arrive to a point where I think it's difficult to keep rolling. I would like to ask guidance from the Council. If we cannot move forward, how should we move forward with the report. At this point it's largely delayed and at some point I'm afraid that this will fall in the crack and never get out from there anymore.

CHAIRMAN TAYLOR: Gayla, do you have a question? Go ahead.

MS. HOSETH: Are you calling on me?

CHAIRMAN TAYLOR: Yeah, if your hand is

up.

MS. HOSETH: Oh, yeah. I just wanted to say I was able to talk with Liliana last week and I was going to forward an email to her. Since we weren't able to have a council meeting and we have tried twice, as Mia's the representative for the Bristol Bay Region,

to go ahead and approve those harvest data numbers. If that would be acceptable to do that since we aren't able to meet. They look good to me. I just wanted to get clarification to make sure that if that was okay from the Bristol Bay Region since we aren't able to establish a quorum to approve those numbers.

CHAIRMAN TAYLOR: Lili, does that sound reasonable to you?

MS. NAVES: Oh, yes. I didn't understand the question from you.

CHAIRMAN TAYLOR: Sorry.

MS. NAVES: That's good for me. As time keeps passing and the years accumulate, I don't think that it gets in a better position for data review. I mean this is two years ago now, so I think that our chances of getting a good data review they go down as time passes. So I think it will not get better by postponing further.

MS. HOSETH: Okay. With that being said, Mr. Chair, those numbers look good for the Bristol Bay Region if I have the authority to approve those numbers based on not able to have a quorum for our region so Liliana can move forward with her work.

MS. NAVES: Thank you, Gayla. That's helpful. I think we have to adapt. We will be ready to submit the printing order for the report and send in the mail. Thank you for helping with that.

Let's see. We move to the 2020 Harvest Survey going in the order there of the years. So this survey was cancelled due to public health concerns related to Covid. A mail survey was conducted as usual for the Cordova harvest. The data review and adoption of the Cordova harvest estimates already happened and the results will be published with the 2019 five-region survey. So you have a 2019, 2020 report. We produced a summary for the Cordova harvest and that is Page 113 on the meeting package. That is communications material where we summarize results of the mail survey and distribute for our local partners.

 $\hbox{I'd like to thank our local partners}\\ \hbox{for the Cordova survey.} \ \ \hbox{That being the Eyak Tribe in}$

Cordova, the Forest Service and the tribal councils for the communities of Chenega and Tatitlek that helped distributing survey, the permits for the Cordova harvest.

About the 2021 Harvest Survey, that's Item 5 on this list, preparations to deploy an annual survey must start around August/September. There's lots of work that goes in the coordination with the partners before you can start a survey.

So due to the increasing Covid cases as in 2020 the division staff has coordinated with the partners to gather their input and guidance on if and how to do a data collection in 2021. A decision is needed by this fall AMBCC meeting. So it would be helpful to have an action, a decision or a motion by the AMBCC as a whole to get goals together with the other communication that we have done on this topic.

So based on the discussion from last year and from what we learned on doing surveys with remote technologists in the last year, the Division of Subsistence first put forth three draft alternatives to communicate with the partners that evolved into four options. As discussions evolved, the Covid situation evolved too, so those options are on Page 114 of the meeting package.

We have a meeting of the Harvest Survey Committee on 17 September to discuss the options of if and how to conduct the survey in 2021. Voting and discussion by email were also available for committee members that were unable to attend the 17 September meeting.

So here I think I'm moving into the report from the Harvest Survey Committee, which is part of this discussion. So the committee considered four options. No survey in 2021. A survey delivered by mail; households complete survey on their own and return by mail. Another option, option number three, would be a survey delivered by a local surveyor; households complete the survey on their own and return by mail. Option number four was a regular survey with in-person interviews conducted by local surveyors.

 $\,$ A quorum was met for decision-making and by motion the committee approved a recommendation

to cancel the 2021 AMBCC Harvest Survey. That's option one. There was some support for option two. That's a survey delivered by mail. Households complete the survey on their own and return by mail. Considering the challenges to implement a mail survey right now and in support of partners who preferred no survey this year, the Committee recommends option number one, no survey in 2021.

So this is the recommendation from the Harvest Survey Committee. I'd like to open the discussion to the AMBCC as a whole and maybe that you have a motion for a final decision there.

CHAIRMAN TAYLOR: All right. Thanks, Lili. Any comments or questions relative to the Subsistence Harvest Survey Committee recommendation that no survey be conducted in 2021. Any Council members have thoughts on that or questions for Lili or the committee.

MS. CHERNOFF: I think if.....

MR. SCOTT: Eric, this is Ryan. Go

 ahead, Coral.

MS. CHERNOFF: This is Coral. I think if the committee has met and discussed it, they probably are more informed and I support the decision that they make.

CHAIRMAN TAYLOR: Thanks, Coral. Ryan, go ahead.

MR. SCOTT: Thank you, Mr. Chair. I agree with Coral's statement that the committee brought a recommendation to us. Once again we find ourselves in extraordinary times where we thought things were getting better and now just everywhere across the state we're up against the Covid challenges once again. So I would support that as well.

I guess in a bigger context though I've been having some conversations with Council members about a legal requirement to conduct a harvest survey annually. You know, frankly, even in the treaty amendments, and that's where I've been looking and Jason helped me out with some of it, I just have I guess a very general question. Is there a requirement

for an annual survey somewhere?

CHAIRMAN TAYLOR: Ryan, I don't have the exact language of the protocol amendment in front of me. There is a statement in there that when the spring/summer subsistence was made legal in the 1997 amendment that there's a statement that says that harvest -- and I'm not for sure of the exact term, but either it's appreciably or significantly or some other kind of qualitative term increased as a result of that amendment.

The way it was thought about measuring that was through a harvest survey. As you know, we have gone through a long process of looking at the harvest survey and right now the harvest survey goes across five regions. It's a statewide estimate for all species together as one number. If we ask did harvest of Cackling geese increase over time, we really can't address that question for any particular species.

Along with that we really rely on our surveys, the migratory bird survey. We have the Yukon Delta Breeding Pairs Survey, the Arctic Coastal Plain Survey or other surveys that are conducted by my program particularly to kind of give an indication of the health of migratory birds as a result of both the fall/winter and the spring/summer subsistence season.

So, you know, I haven't posed this to a legal authority in terms of doing migratory bird surveys in themselves provide an indication of maintaining health in migratory birds for subsistence. I'm not for sure what the answer might be. You know, if hard-pressed, I don't think we would be able to, you know, really say, yes, the harvest survey undoubtedly provides an indication of health of migratory bird populations as a result of the subsistence or the fall/winter hunt.

So I can't -- it's a long narrative to say I don't have a definitive answer for you. I think in these times, as you said, are extraordinary and I don't think a legal challenge would suffice when it comes to cancelling the survey as a result of health of our human population, which is what we're facing ourselves right now. So I'm not concerned with cancelling the survey either in 2020 or in 2021 from a legal aspect.

1 MR. SCOTT: Thanks, Eric. I appreciate that. I guess I want to be clear. I'm not saying that we should abandon surveys. We've talked about a lot of different factors. Obviously we have health concerns this year. We're also talking about budget concerns. So I'm starting to look downrange a little bit and how we could accomplish some of that and make sure we stay on the right side of a legal opinion if we ever do.

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CHAIRMAN TAYLOR: Right. Go ahead.

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MS. HEPA: Mr. Chair. This is Taqulik.

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CHAIRMAN TAYLOR: Go ahead, Taqulik.

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MS. HEPA: You know, just reflecting on Lili's number two item about regarding her budget and the decrease in the budget to continue the work that the Division of Subsistence is doing for us. I think that that's a really good question that Ryan posed.

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I know that Colorado State has spent a lot of time thinking about, you know, how do we make the most of the funding that's available because I do believe that harvest information is important. But with the amount of money and the declining budget I feel like that we really need to ask ourselves some serious questions on do we need to take a break and think about how do you make the most of the money that is available where it's actually useful.

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I know that the people that attended our meeting in June, our regional management body meeting, did hear again that year after year concerned about the usefulness of the outcome of the region-specific information. It's really hard for them to see that when you see the confidence intervals and when you're looking at it and approving it from a regional management point of view.

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So I just wanted to say that I think the budgets, the declining budgets, you know, what are we really doing here and is the information actually useful, but answering that question about, you know, what is the obligation that we're trying to fulfill.

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Thank you.

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CHAIRMAN TAYLOR: Thanks, Taqulik.

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    Lili.
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                     MS. NAVES: Do you have a motion on
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    this topic, on the 2021 survey?
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                     CHAIRMAN TAYLOR: Okay. Before we do
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     that I want to make sure if there are any additional
     questions or comments relative to Lili's presentation
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     so far? In particular, the recommendation not to
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     conduct the harvest survey in 2021.
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                     MS. NAVES: I think I just wanted to
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     wrap up this 2021 survey because it seems that you are
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     diving more into budget and other topics so we can wrap
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     that one up.
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                     CHAIRMAN TAYLOR: Okay. All right. So
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     I would entertain a motion....
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                     MS. STICKWAN: (Indiscernible).
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                     CHAIRMAN TAYLOR: I'm sorry. Go ahead.
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                     MS. STICKWAN: I had a question.
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                     CHAIRMAN TAYLOR: I'm sorry I didn't
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     catch that whoever was trying to speak.
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                     MS. STICKWAN: I had a question.
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                     CHAIRMAN TAYLOR: Go ahead, Gloria.
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     Sorry.
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                     MS. STICKWAN: I was just wondering
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     about when you meet with the SRC if that would be a
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     good place to bring up this topic and ask for an
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     exemption. I just wonder what your response would be
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     to that and other people.
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                     CHAIRMAN TAYLOR: Good question,
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    Gloria. You know, when I have given presentations to
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    the SRC in the past relative to proposals, most of the
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     questions surround the population status of a species.
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     The last presentation I gave was back in I think 2016
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    or '15 relative to Emperor geese.
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                     The questions centered around our
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     population, the abundance estimates, the trend
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     estimates and our expectation of potential impacts of
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    harvest. The SRC accepted that our harvest estimates
    were not good enough to really track harvest and that
    we would rely on the breeding pair survey to monitor
    the health of that population. So I don't think it's
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    going to be an issue with the SRC, but good question.
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 7
                     All right. Any other comments or
 8
     questions relative to the proposal not to conduct a
 9
    harvest survey in 2021.
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11
                     (No comments)
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                     CHAIRMAN TAYLOR: If not, I would
14
    entertain a proposal to support the Harvest Survey
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    Committee's recommendation to not conduct a 2021
16
    harvest survey.
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                     MR. HARRIS: So moved, Mr. Chairman.
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                     CHAIRMAN TAYLOR: Thank you, Cyrus. Is
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    there a second?
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                     MR. AHMASUK: Second. This is Brandon.
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                     CHAIRMAN TAYLOR: Thank you, Brandon.
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    Any discussion on the proposal.
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                     MR. HARRIS: Question.
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                     CHAIRMAN TAYLOR: All right. Called
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    the question. All those in favor please say aye.
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                     IN UNISON: Aye.
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                     CHAIRMAN TAYLOR: Thank you. Any
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    opposed.
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                     (No opposing votes)
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                     CHAIRMAN TAYLOR: Hearing none. The
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    motion carries. The AMBCC Council approves a
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    recommendation of the Harvest Survey Committee not to
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    conduct a 2021 harvest survey. Thank you, Lili.
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                     MS. NAVES: Thank you, Mr. Chairman. I
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    think the funding for the survey is a topic more
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    complex than we can fully address and resolve at this
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    meeting. But I think connecting with Ryan's question
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     about how often you can do the survey, I think Ryan is
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familiar with the budget study that we did earlier this year. As part of that budget study we put forth that the current funding level is not sufficient to do an annual survey anymore.

The alternative we proposed on that budget study is that we collect the data one year and do the analysis the other year. So this is the current situation. So I think that as we move forward a better understanding what's the budget situation and what that means, this is something to keep in mind that you don't have money currently to do an annual survey.

Should I move to item number 6?

MS. SCHWALENBERG: Yes.

MS. NAVES: Thank you. So this is about the 2021 Cordova harvest. Due to Covid this year as in 2020 ADF&G sent permits in advance to all households that obtained a permit in both 2020 and 2019. So we start carrying permit holders over two years now. Besides sending those permits in advance the local partners also were available to issue permits on demand.

I really hope that next year the situation is such that you can go back to a regular system where permits are only issued on demand because we start carrying over households now at this point two years and at some point addresses don't match anymore, people move and such, and it becomes more complicated. So we're hoping that next year we'll go back to a system where permits are only issued based on a request for a permit.

 The mail survey happened as usual with the first mailing soon after the season was closed, so the first mailing go out in early June and there are two additional mailings as reminders that are spaced at about a month each. So for 2021 we had a total of 63 permits issued for the Cordova harvest.

We received 40 completed surveys for a response rate of 63 percent. This is below that we have had in previous years when you have 75 and plus percent as a response rate. It's real possible that this is a consequence of us mailing permits to people that are not really interested in getting a permit. So

we're looking forward to a more normal situation next year.

Moving to item number 7. That is the Kodiak Road harvest. So we worked with the Sun'aq Tribe of Kodiak and other local partners to complete the technical aspects of the permit and the harvest monitoring system including the distribution of permits. We tried different things in the final moments there and it was really great that Kelly from the Sun'aq Tribe was able to come with the online system to distribute the permits given the challenges with closures during Covid.

So the Sun'aq Tribe issued a total of 46 permits for this harvest monitoring system. We have both in-season permit reporting. That is a form that permit holders get together with the permit. As a B-plan we have a post-season survey that's mailed to permit holders, much as a similar system as for the Cordova harvest monitoring.

So we got four permit holders responded, reported harvest using the in-season survey. That's a response rate of one percent. So Fish and Game sent the first mailing at the very beginning of September and we'll follow up with two more waves of reminders.

CHAIRMAN TAYLOR: Thanks, Lili. Can I ask a quick question. I can't remember who covered the Cordova harvest. Is there a similar sort of reporting process for the Cordova harvest in the sense that they can report immediately after they hunt and submit their harvest report or is it at the end of the season?

 $$\operatorname{MS.}$ NAVES: It's at the end of the season only.

CHAIRMAN TAYLOR: All right. So did the one percent, the four out of the 46 or whatever, did that surprise you or would you have expected a more greater percentage of people doing that in-season reporting?

MS. NAVES: Well, no, sincerely we didn't have high hopes with the in-season survey and it's for that that we sent the post-season survey. So hopefully we'll get a better response rate on that. It

will be really great to work together with Coral and the Sun'aq Tribe and other partners in Kodiak to help ensure an adequate response rate there. People get things in the mail, but it's good if they can get the word somewhere else too so they -- when they see it in the mail, they kind of can connect the dots and that just goes in their junk mail.

CHAIRMAN TAYLOR: Is my memory right, the response rate for the Cordova hunt is around 60 percent of the response rate or what exactly is it?

MS. NAVES: In previous years -- Patty has the summary there on the screen in previous years. It's a little small for me to read.

CHAIRMAN TAYLOR: Oh, I got it.

MS. NAVES: But I think the highest we've had for the Cordova harvest so far was 73 percent in 2020 and 64 percent this year, but I think it's that because we are carrying over -- sending permits to people in advance of them asking. So I think that when you go back to the previous system I hope that we'll go back to around 70 percent again.

CHAIRMAN TAYLOR: Okay. Are you hoping for a similar sort of response rate for the Kodiak?

MS. NAVES: The Cordova is the closest example we have and I think that it's a new system in Kodiak, so we don't know very much what to expect. But based on Cordova, I think that is a reasonable hope. I think it would be important to work closely with Coral and the local partners in Kodiak to maybe just kind of help people -- reminding a little more actively than just receiving a survey in the mail with flyers, maybe -- I don't know.

We can work with Coral and see what she thinks can be better to reach out to people. It's not many permits. It's only 46. On the permit information, if I correctly remember -- Coral and Lara please help me -- I think that you ask phone numbers when the permit is issued.

So one option is even to call people for a response rate, to call because it's not many people. It's 46 people only. Besides the ones that

already returned it because we are getting some returned. So that's an option too. We can talk with Coral and see how to better reach out to local people.

CHAIRMAN TAYLOR: All right. Thank you. Ryan, you've been patient. Go ahead.

MR. SCOTT: Just a quick question probably for Coral and I should have asked it when we were going around getting the regional updates. Was there any negative feedback with the road system hunt? Did we hear from folks that weren't happy?

 MS. CHERNOFF: I had only heard one comment and it was from somebody who has a boat, has guide friends, has other access that, you know, we shouldn't open the hunt. So I don't know if it was a competitive thing because they had access and lots of other people didn't. But I haven't heard anything negative.

I know I've also heard -- so this is kind of interesting that I knew of some people that went out and they were young kids that went out to hunt because now there were swans available. So they went out to look for swans. They went and shot one and there was a group of them and then they were -- one was wounded, but then they were kind of distraught because the swan came back like to come back to its friend or whatever and they were kind of disturbed by that, so they said they were never hunting swans again.

So I think that really is a great story of, you know, like everybody doesn't just get a permit and go out and hunt and kill things and then go out again the next year and go out the next year. So had they never had this opportunity to, they would have never had the opportunity to perhaps be touched by that situation and maybe carry it over into now their duck and goose hunting.

So I think those are the things that I think when we don't have opportunities, we don't have these lessons that people get to learn, especially our young people. They don't get these opportunities to learn these things and now they have just become lifelong non-swan hunters. Hunting can lead to a lot of conservation. I thought that was a great story that came home that I heard and heard from the people

0034 themselves and a great story I think to share. 2 3 MR. SCOTT: Thank you very much. 4 5 MS. CHERNOFF: Yeah. And I have a 6 question for Lili. I'm sorry. Are you done with your 7 question? 8 9 MR. SCOTT: Yes, ma'am. Thank you. 10 11 MS. CHERNOFF: So I can't remember and 12 I was just trying to look through my emails here. We 13 put a return date on that permit. Can you recall what 14 that return date was? We asked them to return their 15 harvest reports by a certain date. Was it September 16 30th or 11th? I can't remember. 17 18 MS. NAVES: I don't know. Do you 19 remember, Lara? 20 21 MS. MENGAK: I am looking right now. 22 cannot immediately find it. I can keep searching 23 though. 24 25 MS. CHERNOFF: Yeah, I was searching 26 mine too. It was lost there. So I guess I just wanted 27 to mention that it hasn't been that long. Like the 28 return date wasn't immediately after the hunt. 29 believe we put a return date on there. 30 31 Also, you know, we've just had -- I 32 know personally two people that got permits, my friend 33 and then one of his helpers. They were at a remote 34 camp and they just returned two days ago. Somebody 35 brought in Covid. They had some fishing groups at a 36 cabin. So they were stuck for another 14 days out 37 there for quarantine time. One actually is still out 38 there. 39 40 So I know there's two out of the 47 41 that because of Covid have not been able to return 42 theirs yet. So because we're seeing such an increase 43 in people getting sick -- we had one person die here 44 recently. You know, people are kind of getting -- you 45 know, school just started, so we've had a couple of 46 quarantine situations with schools. So that might be 47 definitely contributing to this issue right now.

There's a lot of quarantining going on.

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MS. NAVES: This is just up to now. So the first wave of the post-season survey went in early September. So there is going to be one in early October and one in early November and during this period people may return their surveys using the in-season form or the post-season form. So this is just what we have to this point now, which is, as Coral pointed out, kind of early in the game as the harvest monitoring goal. I believe you will definitely get better than that.

MS. CHERNOFF: Yeah.

CHAIRMAN TAYLOR: Thanks, Lili. You've had your hand up for a while. Julian, go ahead.

MR. FISCHER: Yeah, thanks. I agree. I think, Lili, you're going to find that there's a lot of people that do send in responses especially after reminders. I can't remember though, is the response to the survey voluntary or is it a condition of the permit and does it say that on the permit? If it is required, are there repercussions for issuance of the permit to that hunter the following year or does it specify that? Maybe Coral can answer that too.

MS. CHERNOFF: Yeah, so I just want to make a clarification. We keep using survey and harvest report back and forth. What they get with the permit is a harvest report. So they write down the date and what they got or the date, what birds they got, the date, what eggs they got. So it's logged right there. So it's essentially a log. It's not a survey.

We did talk about what if they don't return it and we just kind of left it open. We're just crossing our fingers, seeing what happens, sending out reminders and that's how we go. There will be no repercussions at this point for not returning. They will just be highly encouraged.

Oh, no. Well, I think when you sign up you agree -- it says you must turn -- well, so it makes it seem like -- yes, that is a requirement. They have agreed this is a requirement of getting this permit. They must fill this out, they must return it, they must be of age and have a license. Those kinds of things. I can't remember exactly what we worded it. But, no, there are no repercussions and it is a harvest report,

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    not a survey.
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                     I don't know if Lili has anything to
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    add to that.
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                    MS. NAVES: I think I agree with Coral.
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    The conditions of the permit say that the harvest
    reporting is a requirement. I don't think as far as I
 9
     recall that repercussions were specified if people
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    don't send their harvest report.
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                     MR. FISCHER: Okay, thanks.
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                     MS. NAVES: This is the same situation
    with Cordova too. I think that their
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    understanding.....
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                     CHAIRMAN TAYLOR: Sorry, Lili, I didn't
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    mean to interrupt you. I wanted to jump in here to get
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    a pulse check on how everybody is doing. I have a
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    request from one person to take a quick break. Would a
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    five or ten-minute break be appropriate for folks at
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    this point?
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                     MS. CHERNOFF: Sure.
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                     CHAIRMAN TAYLOR: All right. Seeing a
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    few heads nod and a thumbs up. Let's take a
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    five-minute break. Is that going to be sufficient for
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    folks?
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                     MS. CHERNOFF: Yes.
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                    CHAIRMAN TAYLOR: All right. Sounds
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    good. So we'll see you -- it's about 2:40. We'll
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    start again at 2:45.
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                     (Off record)
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                     (On record)
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                     CHAIRMAN TAYLOR: Okay. Good
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    afternoon. We're back. Liliana, if you would like to
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     continue your report, that would be great.
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                    MS. NAVES:
                                Thank you, Mr. Chairman.
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    will skip number eight. This is a brief update on the
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    AMBCC goals project and the book chapter that was
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    drafted recently. Patty already covered that in her
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1 report.

I'll go to number 9. That is an update on the project on shorebird outreach in the Y-K Delta. I would like to thank Patty, I think, who has -- thank you who put that on the screen there that's sharing. So you may recall that at this point in 2017 we had a project that we worked on shorebird local and traditional knowledge and harvest estimates at the Alaska-wide level. We worked on ethnotaxonomy to better understand the Yup'ik names for shorebirds. The key respondent interviews and local and traditional knowledge part of this project focused on the Y-K Delta.

So building up on that project we sought and obtained funding for our outreach project that is place and culture based. There on the screen is one of the materials and activities of this outreach project to work with local schools and communities in the Y-K Delta. This is a six-page pamphlet and we produced it in both English and Central Yup'ik.

Our partners for this project include Rick Lanctot, the shorebird coordinator for Fish and Wildlife Service in Alaska, Brenda Bowers and Heather Jamison that are education specialists for Fish and Game, and the media department of the Cornell Lab of Ornithology. We partnered together to put the movie first of all on shorebird documentaries that have been produced that are more specific to the Y-K Delta.

We were ready to launch activities in the schools in 2019 and then Covid became a big monkeywrench on this project. Now I think that the situation lingers. We are working with the school district and with the local schools and communities to invest more in transition in the collaboration with local teachers and more (indiscernible) learning. So hopefully in the next spring we can have the teachers having a — the teachers are already a main part of the project, but they're even playing a larger role in this project.

So it's great to get this off the shelf again and you'll be looking forward to continue working with our Yukon Delta partners and the school district and the schools in the communities. I'm not sure we'll be able to have the staff visits to the schools, but

0038 we're working on making it -- getting it on the ground. 2 3 If there are no questions or 4 comments.... 5 6 CHAIRMAN TAYLOR: Lili, were the 7 objectives of this study really to try to increase understanding and awareness of shorebirds and the 8 9 decline overall for this group of birds or to get 10 greater appreciation? Can you go over the primary 11 objectives. 12 13 MS. NAVES: Shorebirds are one of the 14 groups of birds that are seeing the steepest declines 15 in North America and worldwide. Alaska is a main hotspot for breeding shorebirds and migrating, 16 17 migration seasons too at the worldwide level. So 18 working with the local communities we learn that small 19 birds, including shorebirds, are important in the 20 Yup'ik culture. Hunters start learning how to hunt 21 with small birds, including shorebirds, and it's a big part of a hunter's education. 22 23 24 There has been lots of discussion about 25 shorebird concerns, conservation concerns, and at some 26 point just felt that the right thing to include the 27 Alaska Native partners in this discussion and 28 understand how shorebirds are important to them and 29 understand how they may engage in shorebird 30 conservation and how that engagement may look like for 31 them. 32 33 So this project is to work with 34 children because thinking about the concept that it's 35

kind of children start learning something with the small birds and from there to increase awareness about this group of birds.

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We learned from the ethnotaxonomy study that people are forgetting the names for shorebirds and other birds. So I think that the language component is an important part of this project too. So we are seeking ways of engaging Native people in this larger movement that is seeking to ensure that we have shorebirds in the future.

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CHAIRMAN TAYLOR: Great. Thank you.

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MS. NAVES: So moving on to the Emperor

goose harvest management projects. This larger project includes four or five or half a dozen components that each component is a project of its own with it's own objective, audience and methods.

So with the information gaps that we knew existed in Emperor goose harvest management, we sought a PR grant and we obtained this grant with a match from funds of the Division of Subsistence, the Pittman-Robertson Funding worked with 75 percent, 25 percent matching funds. So different components of this program are now at different levels along their history. We are mostly done with data collection for most of them. Some of them are mostly completed. Others are data analysis stage.

So we start with Item A there. That's an expert opinion. It's a process that we conducted online. Data collection happened in July to December last year. We identified a list of 115 individuals that have been or likely been directly involved in research, conservation and management related to Emperor goose. This was an online survey.

We had 70 participants in the first round of those 115 people that reached out, 55 in round two and 54 in round three. So in each round we built up on what we learned from the previous rounds from questions and for rankings and try to identify information gaps, priorities, priority management tools and such.

So after the third round we have 10 individuals that we called Native representation in management. Five individuals from non-governmental conservation, nine from state management research and 10 individuals from research B, USGS and university, and 20 people from Federal management and research.

I'd like to thank everyone, including our partners at the AMBCC who participated in this process. We provided a summary along with the process and now we're working on final analysis and writing the report for this project.

The next Emperor goose project that I'd like to give an update is another component that focused on gathering perspectives and knowledge of subsistence users. We first planned this information

gathering as group interviews tied to AMBCC Regional Bird Councils. With Covid that went down the pipe.

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So we shifted it to key respondent interviews that we conducted over the phone. So it's a really novel approach for us. I don't think that the Division of Subsistence has ever done key respondent interviews over the phone before, but that was one of the new things that we tried to do and learn how to do during Covid.

So we identified a list of 117 potential respondents across five or six regions within the Emperor goose distribution range. I'd like to thank the regional and the local partners who helped to identify interview candidates and also the individuals who participated in an interview. Out of these 117 potential interview candidates we were able to contact 51 people and completed 37 phone interviews. The interviews were conducted in April/May this year and they are now transcribing interviews and will move into the data analysis process.

Item C is another component of this larger project. We conducted in 2020 bird harvest surveys in the Aleutian and Kodiak communities. Those are regions that are not included in the regular AMBCC survey. We understand those regions are information gaps where it comes to Emperor goose harvest. The survey included all bird species and eggs. It was a regular bird survey. It had a few extra questions that asked specifically about Emperor goose.

We worked with the local tribal councils to obtain community consent to conduct the survey and also we asked local tribal councils guidance on recruiting local research assistants. So I'd like to thank the tribal councils for their assistance on that and for our RAs as they're called usually at the Division of Subsistence, the local research assistants.

 So Mick Duvall was the research assistant at Adak, Carmen Bereskin at Akutan, Michelle Gronholdt at Sand Point, Aaron Lestenkof at the Aleut Community of St. Paul. We worked with their (indiscernible) program. Marilyn Arneson was the local research assistant for Larsen Bay. Renee Kiehl for Port Lions. Danielle Butts, Danielle Hernandez and Dahlia Burness for Kodiak. Amelia Hackenson for the

Kodiak Road connected. Alicia Short-McEwan for Womens Bay.

So we prepared a survey that the households complete on their own. We have experience with, for instance, the Cordova Harvest Survey. The survey is very simple to complete. We have had good experience with households completing the survey on their own. So we prepared a package that there was a survey form, a return envelope, a pen and a raffle ticket.

The local research assistant distributed one survey package to each doorknob except on the Kodiak Road connected area where we do a random sample of addresses and the tribal councils and the local research assistants also helped with outreach about the survey posting on social media, posting flyers, spreading the word out.

We delivered surveys to about 2,600 households. We complemented sample sizes with phone surveys. The Division of Subsistence has access to contact information from the State system for State services. So between the mail surveys and the phone interviews we obtained a total of 565 surveys completed, about 75 percent returned by mail and 25 percent by phone interviews.

We are pretty confident that we can produce regional level estimates from the surveys and it's very likely that we will be able to also produce community level harvest estimates for most of those communities. This project is in data analysis phase right now. So again I'd like to thank our local and regional partners for this project.

The last but not the least, yet another component for this larger project included mail survey for fall/winter permit holders the Emperor goose permit for the fall/winter hunt. We distributed the draft report for this project in the spring meeting, but would like now to share a brief presentation about results of this project and Lara will do that presentation for us.

MS. MENGAK: Thanks, everybody, for giving me a chance to present on this. I know Lili mentioned that we've kind of given a brief presentation

already during the spring meeting, but thanks for hearing from us again. So this presentation is going to be pretty similar also to one that we're planning on giving at the upcoming Wildlife Society Conference. That conference is an international society annual meeting of wildlife biologists. We're giving this talk.

Like I said, it will be pretty similar. I think there's value for folks seeing how we present the information to outside audiences as well. So because of that there will be some material given in this presentation that some of you already know, but I think that a little review is always helpful.

So again, as I think we all know, Emperor geese are a maritime bird that are endemic, or found nowhere else, to Bering Sea coastal habitats in Alaska and Russia. They breed primarily in the Y-K Delta although some breed on the Seward Peninsula and in Russia. They winter in the Aleutian Islands, Alaska Peninsula and Kodiak here in Alaska and on the Commander Islands in Russia. Again, as we all know, they're an important food and cultural resource for many Alaska indigenous peoples and many Alaskans, both indigenous and non-indigenous value the opportunities to hunt for this iconic species.

We include this slide here because, like I said, the audience for this other presentation is outside of Alaska and they are not familiar with some of the history of migratory bird harvest and bird harvest regulations that are here. Again, we all know there are two seasons. There's a spring/summer subsistence season and a fall/winter season.

The fall/winter season is sometimes called the sport hunting season; though, as we discuss in this project, that can be a bit of a misnomer particularly for folks that are harvesting in rural communities. Even though we have these two seasons set up here for migratory bird harvest there still remains some mismatches between the fall/winter bird harvest regulations and harvest practices in rural Alaska. This project looks specifically at Emperor goose harvest management and conservation in the context of this fall/winter season.

So I know that we've all seen this

graph probably five times today during our meeting, but again in the late '80s Emperor goose harvest was closed due to reduced numbers. The population grew slowly and in 2015 Emperor goose population index reached minimum threshold for the re-authorization of harvest. Harvest was reopened in 2017. The first three years of harvest, so about 2017 to 2019, were considered experimental. This particular study, like we said, looks at fall/winter hunting and hunters during those three years, so 2017 to 2019.

So again during this time period, that three-year experimental period, the fall/winter hunt had a harvest quota of 1,000 birds divided among seven hunt areas. To participate in this hunt hunters were required to obtain a permit. Permits were available online and local offices in about 40 rural communities. You couldn't obtain a permit for more than one hunt area and permitted hunters were allowed to take one Emperor goose.

Again in 2018 25 drawing permits or lottery permits were available to non-Alaska residents and nonresident permits are allowed to take Emperor geese in GMUs 8, 9 and 10 and within Izembek State Game Refuge.

For this particular study, as I said, our main objective was to evaluate all winter Emperor goose harvest management in the first three years, then it was open. And to provide some fine-tuning recommendations to do this we have these three objectives up here.

 The first is to assess whether participation in the fall/winter permit harvest reporting system varied among certain demographic components. The second objective is to compare results from the permit harvest reporting to harvest surveys, namely the AMBCC Harvest Survey. Finally, to document hunters' perspectives about Emperor goose harvest management.

To achieve those three different objectives, first to look at participation in the permit, we analyze those demographic characteristics of permit holders like age, gender, community residents and their hunting activity. So again permit holders were required to report on whether they hunted and if

they were successful. In this case, non-reported permits refer to cases where permit holders did not provide the required information.

Harvest reporting to assess the effectiveness of the permit reporting requirement. For quantifying harvest we compared harvest reported by permit holders to again AMBCC harvest survey data. Lastly, this image here is a picture of the survey that we sent fall/winter hunters. We mailed surveys to 712 permit holders, a number that includes nonresidents, and we received 397 completed surveys for an adjusted response rate of about 61 percent to that hunter survey.

So looking specifically at participation in the permit system, 90 percent of permit holders are males, most between the ages of 31 and 60 years old. For the study years about half of the permits were issued to urban Alaskan residents, about a quarter to residents of Kodiak, 21 percent to residents of other Alaska rural areas and 4 percent to nonresidents. As a note, we've defined rural Alaska as communities and regions that are eligible to participate in the spring/summer subsistence harvest of migratory birds and urban Alaska as non-eligible communities.

So among residents the highest proportions of reported hunted permits were for the Aleutian/Pribilof Islands, urban residents and Kodiak residents. The highest proportion of non-hunted were for Bristol Bay, the Y-K Delta and Northwest Arctic residents. The Y-K Delta and Northwest Arctic regions also had the highest proportions of non-reported permits.

To move on and look at the harvest numbers that were reported by the permit. So from 2017 to 2019 permit holders reported 422 harvested Emperor geese. Urban hunters accounted for just over half of this harvest and of those urban hunters who were successful 68 percent of their geese were taken in the eastern Aleutian Islands, Bristol Bay region and the Izembek State Game Refuge. A quarter of those geese were taken in the Kodiak Archipelago Region -- sorry, not a quarter, excuse me, 16 percent and 16 percent in the western Aleutian Islands. Harvest reported by rural permit holders occurred mostly in Kodiak, but

eastern Aleutian Islands and the western Aleutian Islands.

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So when we compare the fall/winter Emperor goose permit reporting numbers to the AMBCC reporting numbers, we can see that data from the AMBCC harvest survey indicated a higher fall/winter Emperor goose harvest than the numbers that are provided via the permit. Specifically, for example, we have three of the regions up here on this table.

So in the Y-K Delta and the Bering Strait/Norton Sound regions the fall/winter permit documented an average harvest of less than one Emperor goose a year, while the AMBCC survey shows an average of 27 birds a year and that is the non-extrapolated number. When we look at the extrapolated number generated by the AMBCC survey, we see an estimated take of over 1,000 birds a year.

For the Bristol Bay region here the fall/winter harvest estimates generated by the AMBCC survey the extrapolate numbers were also higher than the numbers that are obtained by the permit reporting. However for Bristol Bay the difference between the AMBCC harvest estimates and permit reporting were smaller than for the Y-K Delta and Norton Sound, Bering Strait/Norton Sound regions.

To look specifically at the hunters themselves, most nonresidents and Alaska urban residents identified sport hunting as their primary motivation for obtaining a permit and also more than half of rural residents or rural respondents, excuse me, also identified sport hunting as their primary motivation for getting a permit.

Thirty-five percent of respondents that identified sport hunting as their primary motivation mentioned a taxidermy knowledge as a reason for obtaining a permit and just over half of respondents that are motivated by subsistence or traditional hunting listed food as their main reason for obtaining a permit.

Overall, most Alaskan residents, about three-quarters of Alaska residents indicated being likely or very likely to obtain a fall/winter Emperor goose permit in the future. Half of nonresidents,

non-Alaska residents, reported being unlikely or very unlikely to obtain a permit in the future. This is likely due to the low likelihood of obtaining a lottery permit in the future.

So we asked a number of questions including looking at hunter satisfaction with various aspects of the hunt, but for this presentation I'm just going to zoom in here on asking our survey respondents their thoughts on different management tools. So we asked respondents to consider their preference for four harvest management tools, they're up here at the top of that table, or to come up with their own to write in other conservation measures and these were in the context of if additional measures become necessary to support Emperor goose populations.

So among the four presented options 32 percent of respondents indicated a preference for reducing the harvest quota for areas, while a drawing or lottery permit for all hunters was the least preferred option at about 18 percent. About half of the write-in responses referred to the curtailment of spring/summer harvest of birds and eggs and those are the themes two through four there on the table. About a quarter of the write-in responses referred to the elimination or further restriction of nonresident harvest.

So to wrap this up, overall both rural and urban hunters shared a high appreciation for the opportunity to hunt for Emperor gees and for accessing species as a food resource. However, our results indicate that the permit harvest reporting on its own is insufficient to gauge take during the fall/winter season. We saw a relatively low participation in the permit and harvest reporting in rural areas.

Reasons for this low participation may vary regionally and locally. For example, the Northwest Arctic Region is at the edge of the Emperor goose range where hunters may rarely encounter the species and may not feel the need to get a permit to hunt for it if they rarely see it anyway.

As another example of the Bering Strait and Norton Sound Region Emperor goose abundance is unevenly distributed, so similar reasons for not obtaining a permit may apply. We also know that the

fall/winter Emperor goose harvest requirements may contrast with subsistence hunting tradition.

Lastly, again, as I'm sure folks on this call already know, starting in 2019 the Emperor goose population index fell below a threshold that prescribed additional conservation measures as identified in both management plans. Again in 2020 the fall/winter harvest quota was reduced from 1,000 to 500 birds. Egg harvest was closed this past spring/summer subsistence season. As we've seen, ARG has been further prioritized to communicate with harvesters. These actions that have already been taken we see are aligned with the preferences for the harvest management tools that were reported by the survey respondents that we just showed.

Lastly, again, I'm sure everyone here knows that effective harvest management is based on the continuing collaboration among researchers, users and managers and it needs to include harvesters as part of conservation efforts. So based on this study we made several recommendations all of which are included in the report, but for this presentation I'll only mention just a few.

We proposed devising more ways to increase participation of rural hunters in the fall/winter permit and harvest reporting. In doing so, it needs to consider Emperor goose ethnology as well as the socio-cultural context of the local communities. We proposed prioritizing outreach and communication, which is already being done.

And in terms of other recommendations, we propose conducting additional harvest surveys in rural regions that are not included in the AMBCC survey, like in Kodiak and the Aleutian/Pribilof Islands, like what we did -- Lili just discussed, that survey we did this past spring. Finally, ensuring the sustainability of Emperor goose populations will continue to depend on our increased collaboration to achieve these objectives.

With that I can take questions.

CHAIRMAN TAYLOR: Thank you, Lara. Are there questions for Lara on her report?

0048 1 (No comments) 2 3 CHAIRMAN TAYLOR: Lara, if I heard you 4 correctly -- sorry, I was having a little difficult 5 time. I think one of the management implications or summaries is that the permit system that is used for 6 7 the fall/winter harvest does not adequately estimate 8 the true harvest. Did I hear that correct? 9 10 MS. MENGAK: Yes, that's what we've 11 found and it could be based on low participation and 12 lower permit system, but it appears again in the 13 comparison to the AMBCC survey that the fall/winter 14 permit harvest reporting is not capturing all of the 15 harvest that is occurring at this time. 16 17 18 19 20 or is it both? 21 22 23 24

CHAIRMAN TAYLOR: And that is due to people not getting permits or harvesting without a permit or people not reporting their take with a permit

MS. MENGAK: It's likely both, but I don't -- if I say anything that's wrong, Lili, please chime in, but my understanding is that it's likely both.

CHAIRMAN TAYLOR: All right. And recommendations to try to correct that, to try to get a better estimate of true harvest during fall and winter, what is your recommendation for that?

MS. MENGAK: I think to get a true number there would need to be dedicated harvest surveys that look specifically at Emperor goose harvest. The AMBCC harvest survey is not designed to accurately capture species that are harvested in low numbers like the Emperor goose. Additionally, AMBCC survey is most accurate at the statewide level.

So to accurately capture Emperor goose harvest I think an increase in the number of harvest surveys that are specifically dedicated to doing so would be helpful. Again, including areas that are typically undersurveyed like Kodiak and the Aleutians. They're not included in the AMBCC Harvest Survey, annual survey. Again, as Lili presented, we did do a harvest survey in that area this past spring, though several years of data collection would make sure that those are most accurate.

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CHAIRMAN TAYLOR: Okay. Thank you. Any questions for Lara. Go ahead, Lili.

MS. NAVES: I think one of the main things that you found on this study looking at harvest data is that we looked at numbers reported at the permit itself, so the permit was designed to capture 100 percent of the harvest and then for three regions we have an overlap of permit data and AMBCC survey data.

If you look at the reported numbers at the AMBCC survey, just the raw numbers, for a couple regions you're getting -- you're detecting substantially more birds with the raw numbers of the AMBCC survey which is not designed to capture Emperor goose harvest with narrow precision. So if you're getting -- and this is not rocket science. There is no expansions involved. It's just looking at raw numbers reported.

If we (indiscernible) survey, we're getting more birds reported than with the permit survey, that for me indicates that the permit numbers are likely grossly underestimated. So that's a very simple way of looking at the numbers there. There is no complex calculation involved.

So I think that the one issue that you are facing is that people are not participating in the permit program. So when people look at the permit numbers, people may think that, yeah, we are well below our quota, the quota for the fall/winter harvest, so there is the opportunity -- the resource is underutilized.

We can request more non-resident permits and we can -- if you cut the harvest quota from the fall/winter from 1,000 to 500 birds, that doesn't make much difference because the reported numbers on the permit is about 150 birds per year. So really not much changed. We're well below our quota.

But I think that we really need to take a look more in depth at the data that you have at hand and which information the permit is really providing. It seems there is a substantial gap with the actual harvest in fall/winter and what the permit is showing.

1 Thank you. 2 3 CHAIRMAN TAYLOR: Thanks, Lili. Any 4 additional questions for Lara? 5 6 (No comments) 7 8 CHAIRMAN TAYLOR: All right. Hearing 9 none. Thank you for the report and the presentation. 10 Patty, could you jump back to the agenda to see where 11 we're at. 12 13 MR. ASHBURNER: Mr. Chairman. I'm 14 sorry. I have a question for Lili. 15 16 CHAIRMAN TAYLOR: Go ahead, Jim. 17 18 MR. ASHBURNER: Thank you. Lili, I was 19 just curious, given 20 that with respect to some other species when new permit 21 requirements are put into place, that it takes a while 22 for people to get accustomed to it, do you think that 23 some of the perhaps poor reporting in these Emperor 24 geese permits could be associated with that or do you 25 think something else might be going on? 26 27 MS. NAVES: Thanks for the question, 28 It's interesting that with the fall/winter Jim. 29 Emperor goose permit survey we have another one very 30 similar, a very similar story, a parallel survey, the 31 Tundra swan fall/winter permit that's going on since 32 about 20 years in some regions. 33 34 This study we make it parallel. We look 35 at the Tundra swan permit results, the harvest report 36 and then the permit and the harvest report on the AMBCC 37 survey with a much longer timeframe and a much larger 38 body of data than for the AMBCC and the pattern is the 39 same. It has not ameliorated over the years in the 40 Tundra swan permit. 41 42 So I think that there is certainly an 43 effect that happens on the beginning of a permit system 44 that people are getting used to it. They are getting to learn about it. What the Tundra swan permit tells 45 46 us is that there has been not a dramatic amelioration 47 over the years in terms of participation in the survey 48 -- or the permit, sorry.

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0051 1 MR. ASHBURNER: Through the Chair. 2 Thank you very much, Lili. 3 4 CHAIRMAN TAYLOR: Thank you, Lili. 5 Lili, where are you at in your presentation? 6 7 MS. NAVES: We're done. 8 9 CHAIRMAN TAYLOR: All right. 10 11 MS. NAVES: Thank you. Thank you very 12 much for your time. 13 14 CHAIRMAN TAYLOR: I was just double 15 checking. So that brings us to new business, Tab 9 in 16 your handout, and that brings us to Mr. Safine who I 17 think has joined us. Dave is sitting in for Todd 18 Sanders. I think all of you know Todd. He's the 19 Pacific Flyway representative for the U.S. Fish and 20 Wildlife Service based out of Vancouver, Washington. 21 Todd represents the Pacific Flyway Council for the Fish 22 and Wildlife Service and he's a representative. He is 23 unavailable today, so Dave has graciously agreed to 24 provide a briefing for what Todd would have presented. 25 26 Dave, the floor is yours. 27 28 29 30

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MR. SAFINE: I'm going to go ahead and share my screen with you. Give me one second here. Thank you, Mr. Chair and the AMBCC. I appreciate you guys letting me present today on behalf of Todd Sanders who could not be here. So I will go through the briefing that he would normally be providing at this meeting, which is essentially from the Headquarters Region in the Pacific Flyway Representative's office. Myself, I work for the Migratory Bird Program, but for the Alaska Region.

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Today I'll go through a couple things, a couple announcements and updates from the Headquarters Region. Secondly, I'll talk about game bird and habitat conditions from 2021 surveys. Thirdly, proposed changes to the hunting regulations for the 2022 and 2022-2023, both spring/summer and fall/winter seasons.

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Quickly getting back to incidental take, which has been a hot topic over the last several years. Most recently the new administration issued a

proposed rule on May 7th to revoke the previous final rule. So the previous final rule did not prohibit incidental take underneath the Migratory Bird Treaty Act. The new proposed rule does prohibit incidental take, which was the previous interpretation.

So we are expecting a final rule coming out this September, sometime this month, which if it is as the proposed rule was, it would again be prohibiting incidental take. So the next steps would be some guidance from the Fish and Wildlife Service and a potential process to permit incidental take or other things like that. Anyway, just a heads up that there's been sort of a bit of a change in interpretation of the MBTA with the latest rule that incidental take is prohibited.

Secondly, on ravens. Just touching base on Common ravens. This update is really geared toward the western part of the Lower 48. Really dealing with raven depredation on threatened species. Things like the desert tortoise and things like sage-grouse. So this isn't really very applicable to Alaska, however the Fish and Wildlife Service is working on a national program to look at raven depredation and ways to deal with that.

The long story short is they've been working on this for a while. They've been soliciting and gathering a lot of input from stakeholders, tribes, agencies, et cetera. Most recently they're working on a technical review document. It's expected to come out this fall and then management options would be developed from there.

 The general idea is like three steps. One being let's reduce the sources of food that we as humans are providing to these ravens, which could be artificially boosting their populations. Two, improving the habitat condition for these species like the desert tortoise and sage-grouse so they are doing better so that the effect of depredation by ravens is less of an issue. Three, if we can't make enough progress on those fronts, to then consider lethal and non-lethal take of ravens to deal with these depredation issues.

So that's kind of where we stand with the raven thing. Like I said there's not a huge

connection with issues in Alaska. We have had issues where we've issued depredation permits for ravens in Alaska to protect in particular Stellar's eiders on the North Slope, but other than that I'm not aware of a lot of issues that we have with ravens here, but there are a lot more issues in the Lower 48. So just a quick update on that.

Okay. So touching base again on game bird and habitat status for this year in 2021. One of the big pieces of news is that we're having huge drought conditions in the western United States. Also the southern part of the Canadian prairies and down into Mexico.

So this is an image from this past spring, so April, when birds would be either migrating north or starting to settle in for breeding and you see in sort of the heart of some production areas here in the northern U.S. prairies and southern Canadian prairies really dry conditions. Western U.S. very dry. Continues to be dry up through now. So that's certainly not good for both duck productivity and then overwintering of our ducks from Alaska.

In addition to what we saw this year in 2021, we have had drought conditions in many of the past five to ten years. So there were drought conditions in 2020, in '18, also '16, '15, '14. So we've had a lot of drought conditions recently. Then the question is on a large scale, on a continental scale, how is that affecting duck and goose populations.

So at the moment duck populations are doing okay. So on a large scale continentally this figure is total ducks in what we call -- so that would be on the Y axis here, duck population -- what we call a traditional survey area. So that would be when Fish and Wildlife Service goes out and surveys areas of Canada, Alaska and the northern part of the Continental U.S.

The last time we were able to do that survey was 2019. At that time in 2019 we were still 10 percent above the long-term average. So things were okay. It had been declining in the previous few years. We were unable to collect data in most locations in 2020 and 2021, so we really need some -- hopefully

getting survey data in 2022 to revisit how the populations are doing.

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Given that we were unable to do surveys in most locations, the Fish and Wildlife Service Headquarters staff basically relied on predictive models to predict where these populations would be in 2021 to set the hunting regulations for 2022. So normally we would use survey data. In this case we had to use predictions.

So this here shows you observed data the last time we actually did surveys, which was 2019. So these are populations in thousands, so 886,361, etcetera. Then the predicted value that the statisticians generated for this year to throw in the adaptive harvest management model.

You'll notice that for the Alaska Yukon Region this one is bolded because this is actual real data. This is the only area where the Fish and Wildlife Service, so that would be our region here in Alaska, the program that Julian supervises, was able to conduct surveys. So we did have a number to fill in here. The number of birds that was observed, this is mallards, in Alaska this year was quite a bit higher than it was a couple years ago. So we had a really good number of ducks up here this year and everywhere else relied on predictions.

So then we're going to take the little bit of data that we had and then the predictions and that goes into the models to help set the regulations for ducks in the southern part of the Pacific Flyway. So places like Oregon, Washington, California. So when we look at that that information is used to set next fall's hunting season, so the 2022-23 fall/winter general seasons.

What you see here is these seasons for general ducks, pintail, scaup, canvasback. These are the various regulatory packages or alternatives. They are the same as we had in previous years. So what we're going to be hunting right now in the 2021-22 season same regulation set, so no change to those regulations.

Again, we really hope that we're able to collect the rest of the survey data in summer of

2022. The main holdup was being able to get into Canada to do our survey work, which we were unable to do this year, but hopefully we can do that next year.

If people want additional information on these various pieces of information, Headquarters Region has a lot of different reports out that you can get on their website including the Adaptive Harvest Management Report, migratory bird status, waterfowl status reports. Then harvest information, what we call HIP data, is in this Migratory Bird Hunter Activity and Harvest Report. So those are all currently available. Those are typically released in August of each year.

So moving on. Then we take all that data that we have and we use that to set hunting regulations like I said for the next season. So not while we're hunting right now, but what we will be hunting next fall. 2022 spring/summer and 2022-23 fall/winter regulations.

So the Pacific Flyway Council just met about a month ago. Patty was there in person attending. The purpose of that meeting is to set those regulations and for the Pacific Flyway Council to endorse the regulations that the AMBCC proposed this past April. So those two things come together at this meeting.

There was a few different regulatory changes proposed in the Pacific Flyway, several of which don't really affect us in Alaska, but I did list a couple that did. One being adding some flexibility for -- so they're adding what's called a new segment, meaning they can bump out their hunting season a tiny bit later by spreading out their season in California. They're doing that mainly to allow them flexibility in hunting Canada Cackling geese, but primarily increasing the opportunity to hunt Aleutian Cackling geese, which winter primarily in California.

 Right now their populations are quite high and well above objective. Aleutian Cackling geese when they're in Alaska are nesting in very remote areas in the Aleutians and there's very little harvest opportunity in Alaska. However, down in California there is.

Secondly, there was a proposal to

reduce the bag limit for Canada Cackling geese in three states; Alaska, Oregon and Washington. So in the areas where what we call Minima Cackling geese, or people refer to as Cacklers, where they pass through in Alaska or breed or winter down in Oregon and Washington, we are reducing -- proposing to reduce those daily bag limits from six to four in Alaska and four to three in Oregon and Washington. We're doing that because -- Julian will show you later -- the status of that subspecies those numbers have declined very recently.

The Service Regulations Committee, which then takes these recommendations from the Flyway and either approves them or does not approve them, they will be meeting next week to review recommendations from all four Flyways and the AMBCC. So generally that would be a time that Patty typically attends and also I believe it's Jennifer Hooper and one other individual that could attend from AMBCC.

So if folks need information, Patty, Jennifer, etcetera, I'll make sure once I get the Zoom links to pass those along to you guys if you want to attend. So it will be next Tuesday, I believe, at 8:00 in the morning Alaska time.

From there those are approved by the Director of the Service, Secretary of the Interior and then they come out in the form of proposed final rules, etcetera. So I think as you guys remember the AMBCC passed three regulatory proposals this past April and they were all what we kind of call cleanup or administrative cleanup of the regulations.

Lastly, just touching base again on what I was talking about previously about Minima Cackling geese or Cacklers which breed on the Yukon-Kuskokwim Delta and winter in primarily Northwest Oregon and Washington. I apologize by the way if anyone is raising their hand or anything like that. The way my screen is set up right now I can't see everybody. So just holler if you need to say something. Otherwise I'll take all the questions at the end.

So as folks know, back in the early '80s a lot of people got together and were working on some of the challenging issues of the declines in many of the goose and eider species and the Yukon Delta

Goose Management Plan was created in 1984. After that time the seasons were closed for a period of time for a lot of goose hunting, both up in Alaska and down south in Oregon and Washington. Then the populations responded well to that.

For a period of time bag limits were increasing, sometimes decreasing, and I'll show you details on that in a second. Most recently the bag limit had gone from three to four in Oregon and Washington. I'm talking about the fall/winter hunting in 2014. Then, like I said, this year is a proposal to decrease that back down to three because the population is a little bit lower.

On the spring/summer side of things most recent changes were back in 2017 where the previous closure of egging was removed and so then folks did have the opportunity to collect eggs. Also the closure period for Cacklers used to be 45 days. That was then reduced to 30 days. That all happened about four years ago. Most recently we've been liberalizing hunting opportunity for the subspecies.

There was a meeting back in 2016 where a lot of the stakeholders got together both from where these birds breed on the Yukon Delta. So the AVCP, WCC, the Yukon Delta Refuge, Fish and Wildlife Service, Alaska Department of Fish and Game all got together and they were working on revising the management plan for this subspecies setting population levels which was worked out to be 250,000 birds.

I'm just putting a note out there that this population now appears to be down a little bit, which I'll show you in a second here. So we probably need to have those conversations again and be thinking about what can we do both in the fall/winter hunt and the spring/summer hunt to help get these birds back to objective.

This particular figure here on the Y-axis you have bird abundance and then X-axis is time. What you see here, this is the index for Minima Cackling geese or Cacklers. This is kind of the hunting regulatory packages down in Oregon and Washington during those years. This was when the season was closed in the 1980s and into the mid 1990s.

During that closure period the population grew rapidly. Then we began opening up hunting opportunity. Very limited at the beginning of one bird bag, two birds, then bumping that up to four. Then the population started to come down a little bit. Harvest was reduced for a number of years. Things kind of recovered nicely and then we liberalized it again.

So over time we've seen this changing of the hunting regulations from more liberal to more conservative bag limits. Most recently, because the last few years have been lower, the states Oregon, Washington and Alaska have proposed to reduce that bag limit back down to three. In Alaska it will be four.

These lines here are the levels at which we want to think about taking action. The objective is 250,000, which is in the middle here. This upper dash line is 275,000. That's 10 percent above that. The lower line is 225,000. That's 10 percent below that. So once we're above or below the 10 percent mark we want to consider taking action to regain that objective.

So that's where we're at right now. That's why the Pacific Flyway has proposed to reduce daily bag limit and I think that's why the AMBCC should at least be thinking about this and thinking about how they want to consider working with the other stakeholders at this time.

So with that if there are further questions about some of these things, you could contact myself, but obviously Todd Sanders is the Pacific Flyway representative and he serves as the liaison between this group and the Pacific Flyway in addition Jason Schamber and Ryan Scott work on the Council representing the State of Alaska.

Do folks have any questions?

CHAIRMAN TAYLOR: Go ahead, Cyrus.

MR. HARRIS: Yeah, Dave.

MR. HARRIS: Aren't these the same birds not very long ago that they were the same birds

in the Oregon area that they were having problems with in the farming area that they were getting hunters from

the Alaska area to go down and slaughter some of those? Is that the same bird? Could you explain that.

MR. SAFINE: That's a good question, Cyrus. Yes, the population was -- you know, just a few years ago we were way above objectives so you can see here. I want to say it was 2016 or '15 that we were something on the order of 320,000 was the index at that time. So very high levels, lots of complaints from the wintering areas where there's agricultural producers, in particular folks growing grass seed farms down in Oregon and Washington. So a lot of issues and conflicts between the abundance of this goose species at that time and those agricultural producers.

Now we're kind of flip-flopped. So we did liberalize harvest. This species, based on what we've seen since the 1980s, seems to be very sensitive to harvest levels. Apparently -- and this isn't the cause of it, but we had liberalized regulations, we issued depredation permits and now the population has apparently responded. We can't say that for sure, but they're at a point now where those should be less of an issue and what we're more interested now is getting that population back up to increase opportunity for subsistence hunters and fall/winter hunters as well.

CHAIRMAN TAYLOR: Any other questions for Dave.

MS. HOOPER: Yeah. Hi, Eric. This is Jennifer.

CHAIRMAN TAYLOR: Go ahead, Jennifer.

MS. HOOPER: I don't know if I missed something somewhere, but this is all news to me. I guess I'm a little concerned that it seems to be quite a large issue and like I said I could have missed something somewhere, but I'm not quite sure where that could have happened.

I guess a couple of things. First, if I'm supposed to be an effective representative to the Pacific Flyway and to the SRC, I need to know when these meetings are happening and what's on the table. I've never gotten that, so I don't know if there's a mail list or a meeting invitation list that comes out. I would love to get on those notices.

I guess bigger than that this situation directly affects our region and I guess I'm a little caught off guard. So hoping maybe there's more followup or something to bring the WCC and our region up to speed with issues like this.

MR. SAFINE: Jennifer, I appreciate your comment. Yeah, this is pretty new information. As you know, we did surveys in 2019. We did not do surveys in 2020 and we surveyed again this year. This population is managed with a three-year average of the index. So what happened was we had the previous three years before this year. I don't know if you can see my curser, but we had a pretty high count and then two lower counts. So that three-year average was still in the range where we didn't really need to do a whole lot just yet.

But then with this year's data point we now have three years that are below objective. So what happened was once we did our surveys, Julian's program did the surveys, data came out in July, we realized that the new three-year average actually dropped significantly. It was previously, I believe, something like 235,000, which is pretty close to that objective. I then dropped to about 206,000 or so. So it was a big drop because we lost that high year.

 I guess I'm just saying that it is new information and I think part of the goal this meeting is to start that dialogue and that communication. So I apologize if you feel like you were caught off guard. It is new and I think all of us really just started talking about this stuff in the last -- you know, probably starting back in August.

When that information came out, then the states of Oregon, Washington and Alaska were trying to decide what to do with that from the fall/winter perspective and I think now is the opportunity for folks like the WCC and the AMBCC in general just to think about what we want to do for the spring/summer hunt.

And your point about being kept in the loop is important. I'll make sure to relay to Todd to get you on the list for those various meetings.

MS. HOOPER: Okay. That makes a lot of

sense, Dave. Thanks for that explanation. I guess I kind of focused in on the reduction in bag limit for Unit 18 for next summer. But I appreciate the explanation about the three-year average and that makes complete sense. Yeah, just a little more communication I think, but I also look forward to continued communication with the region and these units that are going to be affected.

Thank you.

MR. SAFINE: Jennifer, I just want to add one thing real quick for the units you were talking about in Alaska. So that would be for the fall/winter hunt 2022-2023. That would not affect spring/summer hunting, just fall/winter hunting in those regions. So if that helps at all.

MS. HOOPER: Yeah, that does. I guess maybe the heading on the slide makes it hard to distinguish what would be spring/summer and what would be fall/winter. Thanks, Dave.

confusion.

MR. SAFINE: Yeah. Sorry about that

CHAIRMAN TAYLOR: Ryan, go ahead.

MR. SCOTT: Thank you, Mr. Chairman. Dave, thanks for the report. Just to echo the conversation between Dave and Jennifer. This is a bag limit reduction with zero impact to the spring/summer hunting opportunity as well. But it is a point given that this is about 30 days old, the information coming out, it is a point that I think the AMBCC has to be aware that we have another population that potentially is showing some fluctuation and we need to at least keep it on our minds and be prepared to discuss it as we go a little bit further.

CHAIRMAN TAYLOR: Go ahead, Julian.

MR. FISCHER: Yeah, I just want to give Jennifer some reassurance here. At the WCC meeting I did present this information and I made it clear during that presentation that Cackling goose changes that were proposed at that time were for the fall/winter hunt. At the time of that meeting it was only Oregon was going to make some changes. Alaska hadn't officially

made an announcement nor Washington.

But again I did emphasize this was a fall/winter change, but at that time I also gave some thought from the WCC to consider if they thought it was appropriate to put in a proposal potentially for this fall if the WCC felt that they wanted to make a change to the spring/summer regulations, which (cut out) 2023. So this was brought up and obviously not emphasized enough and I apologize for that. (Cut out) shared.

CHAIRMAN TAYLOR: Thanks, Julian. Jennifer, any additional comments?

(No comments)

CHAIRMAN TAYLOR: I want to add that Cyrus brought up a good point. They took the slide off already, but Cacklers have long been a species of controversy and a lot of attention in the Pacific Flyway because of the issue that Cyrus raised. I don't know if you remember Dave's slide and he pointed to back in 2014 or '15, somewhere in there, the population was increasing and I want to say it was 300-and-some-thousand at some point.

There was a significant effort by the agricultural community in Oregon to decrease the population objective. There was a special committee formed and from the WCC Myron Naneng was representing the committee. I was also on the committee along with Dan Rosenberg from the Fish and Game.

It was a year-long process with many contentious meetings with many farmers in the Oregon Farm Bureau and some other agricultural organizations to lower the population objective significantly. Well below 200,000 in fact was one proposal. The Alaska Department of Fish and Game and the Fish and Wildlife Service along with the WCC argued effectively to maintain the population objective at 250,000. It was a long, I'd have to say, contentious meeting. Several meetings over a year.

I do think the recommendations -- and I'm not a population ecologist, but following Cacklers over time and in talking to Robert Trost, who was the Pacific Flyway Council representative before Todd Sanders, it appears that Cacklers are pretty sensitive

to harvest, as Dave mentioned in his presentation.

So I would expect that the proposals both by the State of Alaska and the states of Oregon and Washington to decrease their bag limits should have a positive effect on this population. I don't know, Dave, if you want to venture to say when you think that population may respond. I would expect in the next few years.

Anyway, the point I want to make is, Jennifer, I would encourage you -- given this issue right now and we'll make sure it happens. Ryan and Dave have assured you that you'll stay in the loop on this.

I think it's very important for a representative from your region to ensure that the Pacific Flyway Council understands the importance of Cacklers as a subsistence food resource to rural residents on the Y-K Delta because there's a lot of pressure, for example, from the agricultural community to decrease this population. So I think it's germain that indeed you make your presence known. Thank you for expressing your interest because I think it's most appropriate.

Any other questions for Dave.

MR. HARRIS: Yeah, I've got another one

30 here.

CHAIRMAN TAYLOR: All right, Cyrus, go

ahead.

MR. HARRIS: Thank you. In the beginning part of your presentation you mentioned that drought is affecting a lot of the duck and geese. Is there any considerations about it also affecting the shorebirds in their declining stages? I guess with that said I'm trying to work around -- I'm trying to reverse Liliana's statement about the cultural beginners hunts that the fingers were pointed at. You know, I mean they do have wintering grounds that we should be looking into.

Am I making any sense?

MR. SAFINE: Yeah, absolutely. I would think that you are correct then. It should have quite

a bit of effect on them. Shorebirds are wintering in a lot of the same areas, sometimes going even quite a bit further south into South America and so forth. But, yeah, I mean those same areas, Oregon, Washington, etcetera where shoring birds are passing through during migration would likely be affected as well.

I am not a shorebird expert and obviously we have challenges gathering population level data on shorebirds, but I suspect all wetland birds are going to be affected by this. So, yeah, that's a good point.

I think it's just really important that I hope we're able to get survey data in 2022 and get a handle on where we are at continentally with at least waterfowl populations. Yeah, I think you're correct that it's going to affect shorebirds as well and other water birds, marsh birds, etcetera.

MR. HARRIS: Thank you.

CHAIRMAN TAYLOR: Dave, just out of curiosity, you showed drought conditions I think from 2014 to 2021, so basically a long trend. This severe drought on that slide that you're showing right now. Do wintering conditions feed into any population estimates for migratory waterfowl?

I mean the reason I bring it in because let's just say that we are not able to do a survey, that Canada once again closes its borders to prevent us from doing aerial surveys in Canada and we know that wintering conditions that are extremely important to the condition of waterfowl for when they come back to breeding areas would have an impact.

Do you know is anyone using wintering data, habitat data as a modeling to try to predict the impact on breeding populations?

MR. SAFINE: I know they're definitely using some of that spring/summer data, but as far as the winter data I don't believe so. There are some surveys done in the winter as you know. Things like Snow geese and brant. I don't think we focus on habitat likely as much as we should. So I don't think they're incorporating that into predictive models I guess because they probably didn't need it in the past

0065 because we had the survey data. 2 3 As you point out, if we don't have the 4 survey data, then that type of information I think is 5 going to become a lot more important, but our current HM models, for instance, I don't think -- they do 6 7 incorporate that breeding pond data, but they don't 8 have wintering data as far as I know. 9 10 CHAIRMAN TAYLOR: All right. Thank 11 you. Dave, thank you very much for your presentation. Thanks again for sitting in for Todd Sanders. I think 12 13 we're sitting at 4:05. Julian, I believe you're next 14 with the status and trends of species for migratory 15 birds. Thirty minutes. Will you be able to fit your presentation in at that time? 16 17 18 MR. FISCHER: I think so, Mr. Chair. 19 The presentation will take roughly 10, 12 minutes or so 20 and then if there's questions. We should be able to 21 wrap up by 4:30. 22 23 CHAIRMAN TAYLOR: All right. Thanks. 24 Go ahead. 25 26 MR. FISCHER: Can you see the 27 presentation view? 28 29 CHAIRMAN TAYLOR: Not yet. Oh, 30 something is happening. We see your desktop. 31 32 MR. FISCHER: Try this again. 33 34 CHAIRMAN TAYLOR: There you go. You're 35 there. 36 37 MR. FISCHER: We'll give this a go. 38 my voice coming through clear? 39 40 CHAIRMAN TAYLOR: Yes, it is. 41 42 MR. FISCHER: Thanks. Thanks for the 43 opportunity to speak to you today about the results of 44 our aerial waterfowl surveys that the Migratory Bird 45 Management Office in Alaska completed this year. 46 47 Within Migratory Birds we have two 48 biologists that are pilots and trained in low level 49 survey operations and we have several trained aerial

observers with years of experience counting and identifying waterfowl from aircraft. These individuals are also supported by several statisticians who help design and analyze data from our aerial waterfowl surveys.

The objective of our survey program is to collect information about distribution, abundance and trends of harvested birds to help the AMBCC and the Pacific Flyway Council make decisions about management of hunting and conservation of bird habitats.

The annual work plans for our aerial survey crews were dramatically altered by the Covid pandemic in both 2020 and 2021. However, this year we were able to complete five surveys that provide information about the status and trends of birds that are important to subsistence hunters in Alaska.

First I'm going to briefly describe those five surveys that we did complete and then after that I'll provide some results. So the first survey of the year that we completed was the Alaska portion of the midwinter brant survey which we conduct at Izembek Lagoon.

As many of you know, in fall virtually the entire Pacific brant population stages at Izembek Lagoon before migrating further south to their wintering sites, to locations with eel grass habitat and those are located in British Columbia, Washington, Oregon, California and northwestern Mexico.

Up to one-third of those brant, however, remain here in Alaska at the Izembek Refuge area throughout winter. By January brant are situated in their respective wintering sites and it's at that time that our office conducts the Alaska portion of the midwinter survey. While we're doing that State agencies, NGOs, are completing counts at the other sites further south.

So the total count of brant from all those sites combined from Alaska to Mexico is compared to a population objective each year. Based on those counts changes in regulations are proposed for fall and winter harvest in each state and province. Those proposed regulation changes affect the fall/winter harvest.

The second survey that we completed this year was the Alaska portion of the North American Waterfowl Breeding and Population and Habitat Survey. A big mouthful of a survey name. This survey has been completed every year across the U.S. and Canada since the 1950s except for 2020 and 2021.

Survey results are used to develop recommendations for fall and winter hunting of ducks. Our office is responsible for completing survey transect lines within the major duck production areas of Alaska. The survey was cancelled entirely in 2020, but this year the Alaska portion was completed. Because Canada did not grant access to aerial survey crews the survey was cancelled east of the state of Alaska.

Next we completed the Copper River Delta Breeding Pair Survey. This one is specifically designed to monitor the size of the Dusky Canada goose population. Duskies are a subspecies of Canada goose that breed exclusively in Southcentral Alaska and have a restricted winter range. The size of this Dusky population is among the smallest of all hunted goose populations in North America. This takes about two days. It's conducted in mid May and we're based out of Cordova during that time.

Following that we completed the Yukon-Kuskokwim Delta Coastal Zone Survey. This survey is specifically designed for monitoring White-fronted geese, Cackling geese, Emperor geese and Spectacled eiders. That survey is conducted on the Yukon Delta breeding grounds.

 Immediately after completing that we conducted our annual photographic survey of five major brant colonies on the Yukon Delta. There we fly higher and we let the cameras do the counting. This technique is useful for species that are highly concentrated during summer within breeding colonies.

Okay, so for some results. First the Midwinter Brant Survey. Numbers of brant counted during the midwinter survey from Alaska to Mexico are varied each year, but generally have remained above 122,000. According to the Brant Management Plan this population level is sufficient to allow moderate to liberal hunting regulations in fall and winter each

year. However, the coastal states for brant overwinter generally allow few brant to be harvested. Currently, the largest harvest of brant occurs in Alaska during spring and summer.

So the midwinter counts are looking pretty good. While that overall Pacific population has remained fairly consistent, our photographic survey of brant nests within the five major colonies on the Yukon Delta, which is this figure on the right here, that certainly suggests the nesting distribution is changing and the surveys in northern Alaska indicate more brant actually occur there than previously.

So it's possible that the nesting population of brant are also increasing in Arctic Russia and in Canada though we don't have good survey information from those areas. So it's kind of a mixed bag. Numbers of brant on the Yukon Delta appear to be declining in those major colonies, but overall the whole Pacific population is relatively stable and above objective.

Now back in Southcentral Alaska on the Copper River Delta the estimate of Dusky Canada geese in 2021 was close to the long-term average. The Pacific Flyway Management Plan for Dusky Canada geese calls for restrictive regulations in fall and winter in the event that the population index drops below 7,500 geese.

Currently harvest is closed for Duskies in their primary wintering areas in southwest Washington and northwest Oregon. Concern for this species has really ramped up following the 1964 earthquake when their primary breeding grounds were uplifted, which resulted in water bodies draining and increases in shrubby vegetation and trees.

A decrease in population size was seen in the mid 1980s when the survey was started through roughly 2010, after which time harvest restrictions were instituted on the wintering grounds including that total closure of Duskies in their primary winter habitat.

Dave presented some of this information already. So these figures show the estimates of Dabbling ducks, three species of Dabbling ducks, just

in the Alaska strata of the North American breeding survey. Pintails and mallards and widgeon are presented here.

Counts of pintail are highly variable among years because in Alaska we see more pintails in years when there's dry conditions in the Prairie Pothole Region of Canada. In those years pintails often overfly the prairies and they come straight to Alaska when nesting conditions are excellent in that portion of Canada pintails often stay there and breed there. So numbers can be quite variable from year to year in Alaska.

Overall though the counts are relatively close to their long-term mean. Mallards too. We saw over the long term from the '60s through the mid-2000's numbers were fairly high, followed by some declines, but recent numbers have been encouraging in 2021 and 2020. The numbers appear to be increasing again.

Similarly with widgeon we saw long-term increase from the '60s through the 2000's and now numbers have dropped a bit, but still above the long-term mean.

Okay. Now back out west to the Yukon Delta breeding areas. Pacific White-fronted goose estimates come from surveys both in Bristol Bay and the Yukon Delta. Their numbers of White-fronts increased dramatically from their lows in the mid-1980s. The growth level has kind of leveled off in the last 10 years. Most recently some signs of a drop off.

However, this population really remains well above the population objective. The success of this goose is due to the combination of the harvest restrictions that went into place in the 1980s, but also an increase in wintering habitat for them, namely agricultural lands where these geese take advantage of rice fields specifically.

Now we were just talking quite a bit about Minima Cackling geese or Cacklers. The population increased from the 1980s through the 2000s similar to White-fronts, but around 2000 population stabilized and it's kind of hovered around that population objective of 250,000.

 The last three years in a row the counts have been below objective and it's prompted the states of Alaska, Washington and Oregon to propose reduced bag limits to the fall/winter hunt starting next year. So while the actions of the flyway don't affect the spring/summer harvest, the AMBCC might consider whether conservation measures are needed now to bolster the size of the Cackler population. We were just talking about that a little bit.

As Dave pointed out, in 2016 the AMBCC removed the restriction of Cackler egg harvest and also reduced the mid-season closure from 45 days to 30 days. One possibility would be to reconsider that.

The actions of the states may be sufficient to bring this population right back up into the 250,000 population objective and that would be great. Most of the harvest of Cacklers is in the winter, but egging occurs here in Alaska and a fair amount of harvest does as well.

Okay. Moving on. Emperor geese. We've talked about Emperor geese quite a bit today. Like Cacklers, the estimate of Emperors comes from surveys of breeding birds on the Yukon Delta. The survey is conducted there in late May after Emperors have completed their northern migration through the Aleutians and Bristol Bay.

So the good news on Emperors is that over the long term the population has increased slowly and it ultimately allowed for an opening of harvest in 2017. I don't want to belabor this, but there's three different harvest strategies here. When the population is above 28,000, there's a customary and traditional harvest.

That customary and traditional harvest can continue through this yellow zone, but during that time the AMBCC can consider conservation measures that are not specified, but are crafted by the partners that would be effective for specific regions. If the population enters into that red zone, which is below 23,000, then all harvest, both winter and spring and summer, is closed.

 $$\operatorname{So}$ in 2019 the regions worked with ADF&G and Fish and Wildlife to increase outreach

education efforts. We saw a lot of -- the outcome of that in Tamara's presentation which really reflects the efforts of many partners that are on the call today and it really paid off I think.

In 2020 the AMBCC also voted to institute a closure of Emperor goose egg harvest. So now we're in 2021. As you can see, the count this year was still in the yellow zone. It's getting quite close to the closure threshold, but we're not there yet.

This winter would be a time to potentially consider putting in a proposal to have some change if the AMBCC felt that it was appropriate. I want to point out we have not hit the closure threshold and the plan that the AMBCC passed in 2016 did not call for a closure until the population went below 23,000. So anyway we welcome any ideas the Council has to recommend on any changes that they feel are appropriate.

The western population of Tundra swan. Tundra swans are doing quite well. This population is monitored with a combination of counts from Bristol Bay, Yukon Delta, Seward Peninsula and Kotzebue Sound. The western population of Tundra swans has remained consistently above the objective of 60,000 birds.

Lastly, I just wanted to touch briefly on Spectacled eiders. This is a figure showing the annual estimates of Spectacled eiders on the Yukon-Kuskokwim Delta Coastal Zone. It's right on the coast where the western population of Spectacled eiders breeds.

So Spectacled eiders have been listed under the Endangered Species Act as threatened since 1993. They were originally proposed for listing following an estimated 90 percent decline from the '70s to the '90s. So we've counted Spectacled eiders on the coast since 1988. The good news is that on average eiders have increased substantially since that time. Growth slowed about a decade ago.

In 2021 we had the lowest count in nearly three decades and we really have no clear explanation for this result. We were unable to verify our aerial estimate with our traditional ground-based nesting Spectacled eider survey. Because of Covid it

was cancelled. That ground survey was cancelled last year and this year.

However, this low count was corroborated by crews on the Yukon Delta National Wildlife Refuge that had a ground-based crew at Kigigak Island. It also reported very low numbers of Spectacled eider sightings this summer. So we'll be watching this population very closely.

If funding is available next year, we'll implement a revised ground-based nest survey on the Yukon Delta using a distant sampling method. This method would provide a detection corrected estimate of eider nests on the Yukon Delta. It would really help us understand these changes that we see in the aerial estimate.

Okay. So just wrapping up here. After two field seasons of a pandemic we're eager to return to a more predictable schedule next year. The exact projects we do will depend on funding to our office, regional and national priorities and of course the status of the pandemic.

Next year we hope to reinstitute our breeding pair surveys on the Arctic Coastal Plain after two years of cancellations. We hope to implement a new ground-based method of measuring density of geese and eiders on the Yukon Delta.

Third, we plan to continue to develop methods to estimate aerial detection rates using photography in order to increase accuracy and precision over estimates.

So that's all I've got for today. I'd be happy to take any questions about anything I've presented today.

CHAIRMAN TAYLOR: Thank you, Julian. Brandon, you've had your hand up. Go ahead.

MR. AHMASUK: Thank you, Mr. Chair. Julian, I'm just wondering on the Spectacled eider there's these years where -- so this year and a few years ago the extremely low counts. I'm wondering if there's any relation to the ice extent. For our region, I think for this last winter I think we did

have a little bit larger sea ice extent. The ice reports I think, especially like from St. Lawrence Island, they were getting ice earlier than what was the norm, the new norm I guess. Anyway, that's just the question, I guess. I'm wondering if it's weather related, snow related, climate related, the reason for these lower than normal counts.

MR. FISCHER: That's an excellent question, Brandon. So as you know the entire world population of Spectacled eiders spends its winter in your neighborhood in openings in the sea ice off of St. Lawrence. So the question is great because there have been studies on the survival rate of Spectacled eiders and the survival rate appears to be linked to sea ice extent, but the relationship is complex.

In years where there's extremely thick ice and very few openings, the survival rate appears to be lower from year to year. We don't have enough information about the survival rates in years where there's very, very little ice, but it is possible that these birds experience a completely different winter habitat when there's no ice to rest on. There's no staging platform for them to feed from.

So there were aerial surveys done in winter a year ago just prior to the pandemic hitting where our traditional method of doing that winter survey, that aerial survey was compromised because the birds were not concentrated. So in such years the birds may be spending their winter in entirely new places. Dan Rizzolo has presented on this before to the Council.

So after last year I was pretty concerned when I saw that low count on the Yukon Delta and I heard that the Yukon Delta Refuge was seeing a few Spectacled eiders because we just don't know what the impacts could be of that ice extent. In a changing environment out there we might see more and more of these radically different counts from one year to the next.

There's not a very clear signal from the Yukon Delta Breeding Pair Survey counts and ice extent from year to year, but I think it definitely calls for a greater look.

MR. AHMASUK: If you could back up to that Spectacled eider, the population estimate. I'd have to check with the National Weather Service, maybe even Austin might have that information. This year the sea ice extent was a little farther south than it was up until like 2016. I seem to recall that number.

In between the 2016 and 2021 the sea ice extent was farther north. Then we had that long period -- I mean I just seem to remember this is kind of how it played out for our region. What is this 2003 or something. In between 2003 or whatever that is to 2016 sea ice extent going farther north. It just seems related to me. Anyway, I just thought I'd ask. Thanks.

MR. FISCHER: Sure. Yeah.

CHAIRMAN TAYLOR: Other questions for

Julian.

(No comments)

CHAIRMAN TAYLOR: All right. Hearing none. Julian, thank you for your presentation. Patty, could you throw the agenda up for everyone so we could look at where we're at. I think we have three significant topics to address, so I don't think we can squeeze them in even if we were willing to stay a little bit later today.

We have Rob Calor from the Seabird Program in my office that has a seabird die-off update and then the AMBCC budget by Will Lacy and then other business. So my recommendation would be to call it a day and pick it up tomorrow morning at 8:30 because I would like plenty of time for folks to interact with Rob and Liz and Cathy over the seabird die-off.

There's been lots of information coming rapidly and some pretty important information came out very recently, so I don't want to rush through that. I think there's always questions for Will relative to the budget. Then we're going to five-year contract plenty of time for that. Does that sound reasonable to call it a day and then pick it up again at 8:30?

MR. HARRIS: Yes.

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                     MR. AHMASUK: Sounds good to me.
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                     CHAIRMAN TAYLOR: All right. Thanks,
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    Brandon. Thanks, Cyrus. Thanks, everyone. It's been
    a great day. It's been a very productive meeting. We
 5
    will see you tomorrow. We got a note from Jennifer.
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 7
     Sorry, Jennifer, that you won't be here, but we'll make
 8
     sure the meeting is recorded and that you get the
 9
     information.
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                     Again, thanks everyone for a great day.
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   Have a good evening. Be safe. We'll see you in the
13
    morning.
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                     (Off record)
16
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                  (PROCEEDINGS TO BE CONTINUED)
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